

## **Fixed penalty notices issued under COVID-19 emergency health regulations by police forces in England and Wales**

### **Introduction**

This release presents the latest data on the police use of COVID-19 enforcement notices issued under all emergency health protection regulations in force as at 18<sup>th</sup> April 2021<sup>1</sup> (and includes revisions to previously published figures).

Data on FPNs issued in England and Wales is collated centrally by the ACRO Criminal Records Office and cover the 43 territorial forces, the British Transport Police (BTP) and Ministry of Defence Police.

The figures below relate to enforcement activity by police forces and these data should be seen in the context of wider police activity to engage with the public to explain and encourage compliance with the new regulations. As outlined in previous releases, the police have recorded hundreds of thousands of Covid-19 related incidents since the 27<sup>th</sup> March 2020. This will include incidents where officers have proactively offered advice to people, responded to reports from the members of the public about breaches of the regulation by others and offences where criminals have sought to take advantage of the pandemic to commit a crime.

### **Headline figures for FPNs issued under the Health Protection (Coronavirus, Restrictions) Regulations, England and Wales**

In total, 110,322<sup>2</sup> notices have been recorded as having been issued in England (99,742) and Wales (10,580) between Friday 27<sup>th</sup> March 2020 and Sunday 18<sup>th</sup> April 2021.

#### **In England:**

- 15,945 notices were issued under number one regulations;
- 571 under number two regulations;
- 320 for holding a gathering of more than 30 people;
- 1,104 in relation to breaches of local “lockdowns”;
- 2,909 under the “Local COVID-19 alert levels”;
- 7,123 under number four regulations (national restrictions);
- 69,927 notices issued under the “All Tiers” regulations:
  - 18 notices for Tier 1 (Medium);
  - 1,070 notices for Tier 2 (High);
  - 3,743 notices for Tier 3 (Very High);
  - 65,096 notices for Tier 4 (Extremely High); 61,524 of which were issued from 6<sup>th</sup> January 2021 when national restrictions came into force.
- 1,843 were issued under the steps regulations:
  - 1,657 notices for Step 1
  - 186 notices for Step 2

<sup>1</sup> For a full list of all regulations please see: <https://www.legislation.gov.uk/coronavirus> and <https://gov.wales/coronavirus-legislation-and-guidance-law>

<sup>2</sup> Three notices are recorded as having been issued in England prior to March 27<sup>th</sup>

In Wales:

- 2,664 notices were issued under number one regulations;
- 176 notices were issued under number two regulations;
- 284 notices were issued under number three regulations;
- 658 notices were issued under number four regulations;
- 6,790 notices have been issued under number five regulations;
- 3 notices were issued under regulations relating to holding a gathering of more than 30 people; and,
- 5 notices were issued under the International Travel Regulations (ITRs).

Chart 1 shows previously published figures for earlier reporting periods together with the latest revisions as more FPNs have been processed. In earlier releases this was reported on a daily basis but, given the length of time these regulations have been in place, this is now summarised on a weekly basis. The following analysis and the chart below do not include fines issued under the face covering regulations, business regulations or ITRs. Separate analysis is presented in the sections below for these FPN types.

There were steep rises in the number of FPNs issued following the week of 18<sup>th</sup>-24<sup>th</sup> December 2020, coinciding with the introduction of Tier 4 as part of the “Local COVID-19 Alert Levels” regulations. This upward trend continued following the introduction of the new national restrictions on the 6<sup>th</sup> of January 2021 (when all areas of England were moved into Tier 4). This reflected more proactive policing of the regulations in the context of the danger to public health and represented a shift to move more quickly to enforcement where there were clear breaches of the law.

Enforcement levels during January and early February 2021 had returned to levels seen in the first period of restrictions in March and April 2020, with a peak of 3,294 FPNs issued between 10<sup>th</sup> – 16<sup>th</sup> April 2020 (during the week of the Easter Bank holiday). After this initial high level of enforcement, there was a considerable reduction in enforcement activity as the restrictions were progressively eased, particularly in England. This low number of FPNs issued continued from June to early September, after which there was a gradual increase as restrictions were tightened. This was then followed by a dip in the number of FPNs issued between late November to mid-December 2020 as restrictions were relaxed after the end of the second national restrictions. The number of FPNs issued began to rise again following the tightening of national restrictions on the 6<sup>th</sup> January 2021.

Since 4<sup>th</sup> February, enforcement levels have steadily declined, and as restrictions have started to ease in March and April 2021 this downward trend has continued, with 745 FPNs having been issued in the last full week (9<sup>th</sup> to 15<sup>th</sup> April 2021), compared with 910 FPNs in the previous week. Enforcement levels are now lower than those in May 2020, when national restrictions were about to be eased, when the average number of FPNs issued weekly was 1,633 (1<sup>st</sup> - 28<sup>th</sup> May 2020). The chart shows that these figures are likely to be revised upwards as more fines are processed.

Of all enforcement notices issued in England and Wales:

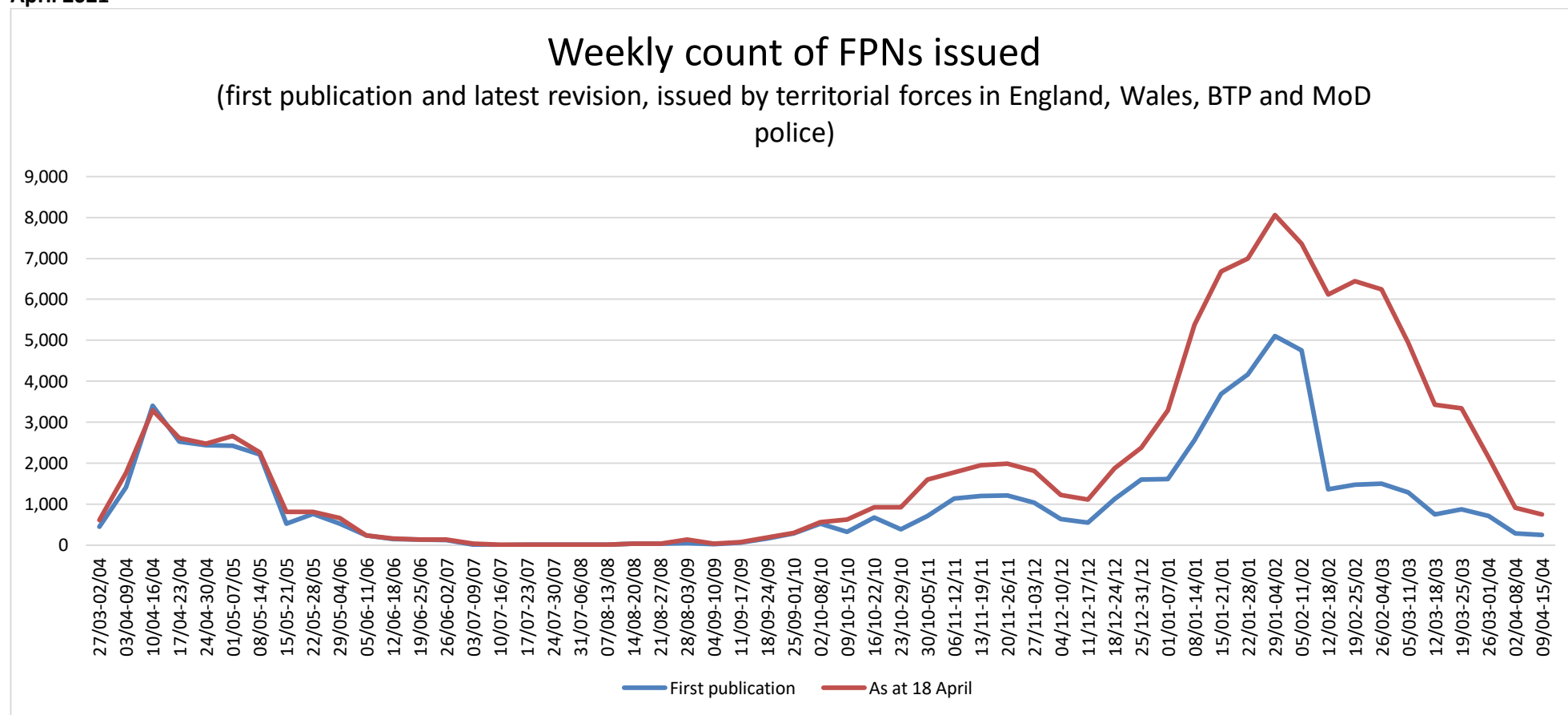
- The most common reason(29,817) for which an FPN was issued in England was a “Contravene a requirement to not participate in a gathering in the Tier 4 area of two or more people - private dwelling/any indoor space” whereas the most common reason (3,366) in Wales was “Contravene requirement to not participate in a gathering in private” (Table 1).
- The large majority (over 7 in 10) were issued to males (Table 2).

- 75% were issued to the under 35s; with 47% issued to 18-24-year olds, 17% to those aged 25-29 and 12% to those aged 30-34 (Table 3).
- Of those FPNs where the individual issued with the notice had a self-identified ethnicity<sup>3</sup> recorded, 76% were issued to people who self-identified as White. 12% went to those who self-identified as Asian and 7% to those identifying as Black (Table 4).

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<sup>3</sup> 21% of FPNs issued did not have the self-defined ethnicity of the individual identified.

**Chart 1: FPNs issued under COVID-19 regulations (excluding face coverings, businesses and ITR), between 27<sup>th</sup> March 2020 and the last full week ending 15<sup>th</sup> April 2021**



Note: excludes 3. FPNs with incorrect date of issue.

**Table 1: Reasons for which FPNs has been issued under emergency COVID-19 regulations, between 27th March 2020 and 18<sup>th</sup> April 2021 in England and Wales**

Regulations	Jurisdiction	Reason for issue	England	Wales	Total
	<b>England and Wales</b>	Contravene requirement as to restriction of movement during emergency period	11,782	2,210	13,992
		Contravene requirement to not participate in a gathering in public of more than two people	4,179	280	4,459
		Contravene a direction or fail to comply with instruction	2,335	452	2,787
		Contravene requirement from a relevant person	430	52	482
		Obstruct person carrying out a function under the regulations	282	13	295
		Contravene requirement to not participate in an indoor gathering of two or more people	33	21	54
	<b>England only</b>	Contravene requirement to not participate in an outdoor gathering of more than six people	76	N/A	76
		Contravene requirement to not participate in a gathering of more than thirty people – dwelling/houseboat	29	N/A	29
		Contravene requirement to not participate in a gathering of more than thirty people – vessel (other than houseboat)	-	N/A	-
		Contravene requirement to not participate in a gathering of more than thirty people – land (certain public outdoor spaces)	25	N/A	25
		Contravene requirement to not participate in a gathering of more than thirty people – indoor amplified music	10	N/A	10
		Entry into and/or remaining in a restricted area	3	N/A	3
		Failure to restrict access to a restricted area	1	N/A	1

<b>No.1, No.2, local lockdowns (England only); No.3 and No.4, No. 5 (Wales only)</b>		Stay overnight other than at place of living / linked household, in England, without reasonable excuse	7	N/A	7
		Contravene requirement to not participate in a gathering of more than six people	470	N/A	470
		Contravene requirement to not participate in gathering of two or more persons in the protected area	44	N/A	44
		Contravene requirement to not participate in gathering of two or more persons outside the protected area	1	N/A	1
		Contravene requirement to not participate in a gathering of more than two people – dwelling / houseboat	849	N/A	849
		Contravene requirement to not participate in a gathering of more than thirty people	N/A	61	61
		Enter/Remain in a local health protection area in Wales without reasonable excuse	N/A	817	817
		Leave or remain away from place when living in local health protection area in Wales without reasonable excuse	N/A	1,300	1,300
		Contravene requirement to not participate in a gathering in public	N/A	520	520
		Contravene requirement to not participate in a gathering in private	N/A	3,366	3,366
		Contravene a requirement not to participate in a gathering outside of a private dwelling that consists of more than 4 people	N/A	53	53
		Contravene a requirement not to participate in a gathering in holiday or travel accommodation with people outside of their household	N/A	-	-
		Contravene a requirement not to participate in a gathering in a private dwelling with any other person apart from the household or extended household	N/A	510	510
		Contravene a requirement not to participate in a gathering in a private dwelling consisting of more than 15 people	N/A	325	325

	<b>Wales only</b>	Contravene a requirement not to be involved in organising an indoor event of more than 15 people	N/A	19	19
		Contravene a requirement not to be involved in organising an outdoor event of more than 30 people	N/A	11	11
		Contravene restriction that no person living outside Wales may enter or remain in Wales without a reasonable excuse	N/A	92	92
		Contravene restriction that no person living in Wales may leave Wales without a reasonable excuse	N/A	73	73
		Contravene a requirement of a person required to isolate, may not to leave or be outside the place where they are living	N/A	40	40
		Contravene a requirement of a child required to isolate, may not to leave or be outside the place where they are living	N/A	4	4
		Contravene a requirement to provide details to contract tracer when requested to do so	N/A	1	1
		Contravene a requirement to not carry on restricted business or service at premises	N/A	16	16
		Contravene a requirement to not carry on restricted business or service at premises	N/A	-	-
		Contravene a requirement to not sell or supply alcohol between restricted times	N/A	-	-
		Contravene a requirement that an operator of public transport displays adequate signage	N/A	-	-
		Contravene the requirement to wear face covering on public transport	N/A	4	4
		Contravene the requirement to wear face covering in certain indoor places	N/A	27	27
		Contravene a requirement not to participate in a gathering in a private dwelling which consists of more than 6 people	N/A	2	2
		Contravene a requirement not to participate in a gathering in a private dwelling which consists of more than 6 people	N/A	24	24

		Contravene a requirement not to participate in a gathering in a private dwelling outdoors that consists of more than 4 people	N/A	-	-
		Contravene a requirement that no person may leave the place where they are living	N/A	710	710
		Contravene a requirement not to be involved in organising an indoor event of more than 50 people	N/A	2	2
		Contravene a requirement not to be involved in organising an outdoor event of more than 100 people	N/A	-	-
		Contravene a requirement to not carry on business or provide restricted service between hours of 6.00 pm and 6.00 am	N/A	-	-
		Obstruct person carrying out function under the regulations	189	N/A	189
		Contravene a requirement imposed, or a direction given, by a relevant person	972	N/A	972
		Contravene a reasonable instruction given by a relevant person	670	N/A	670
		Contravene requirement to not participate in a gathering in a Tier 1 area of more than six people	520	N/A	520
		Contravene a Tier 1 Restriction	8	N/A	8
		Contravene requirement to not participate in a gathering indoors in a Tier 2 area of two or more people	2,500	N/A	2,500
		Contravene requirement to not participate in a gathering outdoors in a Tier 2 area of more than six people	156	N/A	156
		Contravene requirement that no person living in a Tier 2 area may participate in a gathering outside the restricted area which consists of two or more people indoors	23	N/A	23
		Contravene requirement that no person living in a Tier 2 area may participate in a gathering outside the restricted area of more than six people outdoors	3	N/A	3
		Contravene a Tier 2 restriction	25	N/A	25



<b>Local COVID-19 Alert Levels/All Tiers (England only)</b>	<b>England only</b>	Contravene requirement to not participate in a gathering in the Tier 3 area of two or more people - private dwelling/any indoor space	3,512	N/A	3,512
		Contravene requirement that no person living in a Tier 3 area may participate in a gathering outside the restricted area which consists of two or more people - private dwelling/any indoor space	243	N/A	243
		Contravene a requirement to not participate in a gathering in a relevant public outdoor place in the Tier 3 area of more than six people	164	N/A	164
		Contravene requirement to not participate in a gathering in any other outdoor place in the Tier 3 area of two or more people	307	N/A	307
		Contravene requirement that no person living in a Tier 3 area may participate in a gathering outside the restricted area which consists of more than six people in a relevant public outdoor place	51	N/A	51
		Contravene requirement that no person living in a Tier 3 area may participate in a gathering outside the restricted area which consists of two or more people in any other outdoor place	26	N/A	26
		Contravene a Tier 3 Restriction	40	N/A	40
		Contravene a requirement to not participate in a gathering in the Tier 4 area of two or more people - private dwelling/any indoor space	29,817	N/A	29,817
		Contravene a requirement to not participate in a gathering in a specified outdoor place in the Tier 4 area of more than two people	2,932	N/A	2,932
		Contravene a requirement to not participate in a gathering in any other outdoor place in the Tier 4 area of two or more people	10,964	N/A	10,964
		Contravene requirement that no person living in a Tier 4 area may participate in a gathering outside the restricted area which consists of two or more people - private dwelling/any indoor space	424	N/A	424

		Contravene requirement that no person living in a Tier 4 area may participate in a gathering outside the restricted area which consists of more than two people in a specified outdoor place	182	N/A	182
		Contravene requirement that no person living in a Tier 4 area may participate in a gathering outside the restricted area which consists of two or more people in any other outdoor place	478	N/A	478
		Contravene requirement to not leave or be outside of place of living	17,977	N/A	17,977
		Contravene requirement to not participate in a gathering of more than 15 people - private dwelling	1,898	N/A	1,898
		Contravene requirement to not participate in a gathering of more than 15 people - educational accommodation	297	N/A	297
		Contravene requirement to not participate in a gathering of more than 15 people - indoor amplified music	238	N/A	238
		Contravene a requirement/direction/instruction from a relevant person	275	N/A	275
<b>No.4 regs (national lockdown, England only)</b>	<b>England Only</b>	Contravene requirement to not participate in an indoor gathering of two or more people	4,204	N/A	4,204
		Contravene requirement to not participate in a gathering of more than two people in public outdoor place	1,286	N/A	1,286
		Contravene requirement to not participate in a gathering of two or more people in other outdoor space	325	N/A	325
		Contravene requirement to not leave or be outside of place of living	1,167	N/A	1,167
		Obstruct person carrying out function under the regulations	2	N/A	2
		Contravene a requirement imposed, or a direction given, by a relevant person	14	N/A	14

<b>Steps</b>	<b>England only</b>	Contravene a reasonable instruction given by a relevant person	16	N/A	16
		Contravene requirement to not participate in a gathering of more than 15 people - private dwelling	354	N/A	354
		Contravene requirement to not participate in a gathering of more than 15 people - educational accommodation	13	N/A	13
		Contravene requirement to not participate in a gathering of more than 15 people - indoor amplified music	4	N/A	4
		Contravene a requirement not to leave England to travel to a destination outside the United Kingdom	-	N/A	-
		Contravene a requirement not to travel to, or be present at, an embarkation point for the purpose of travelling from there to a destination outside the United Kingdom	-	N/A	-
		Contravene requirement to have a completed travel declaration form at an embarkation point	2	N/A	2
		Contravene direction to produce travel declaration form	-	N/A	-
		Contravene direction to complete travel declaration form	-	N/A	-
		Contravene a direction to leave the embarkation point without leaving the United Kingdom	-	N/A	-
		Intentionally or recklessly provide false or misleading information on a travel declaration form	-	N/A	-
		Contravene requirement to not participate in an indoor gathering in the Step 1 area of two or more people	1,126	N/A	1,126
		Contravene requirement to not participate in an outdoor gathering in the Step 1 area of more than six people	193	N/A	193
		Contravene requirement to not participate in an indoor gathering in the Step 2 area of two or more people	101	N/A	101

		Contravene requirement to not participate in an outdoor gathering in the Step 2 area of more than six people	24	N/A	24
<b>Holding a gathering<sup>2</sup></b>	<b>England only</b>	Contravene requirement not to hold, or be involved in holding, a gathering of more than thirty people – dwelling/houseboat	168	N/A	168
		Contravene requirement not to hold, or be involved in holding, a gathering of more than thirty people – vessel (other than a houseboat or a vessel used for public transport)	1	N/A	1
		Contravene requirement not to hold, or be involved in holding, a gathering of more than thirty people – land (certain public outdoor spaces)	66	N/A	66
		Contravene requirement not to hold, or be involved in holding, a gathering of more than thirty people – indoor amplified music	86	N/A	86
	<b>Wales only</b>	Contravene a requirement that no person may be involved in organising a relevant unlicensed music event	N/A	3	3
<b>International Travel</b>	<b>Wales only</b>	Contravenes a requirement to travel directly to the specified premises for isolation	N/A	-	-
		Contravenes a requirement to not leave or be outside the specified premises	N/A	5	5
		Contravene a direction or fail to comply with instruction	N/A	-	-
		Obstruct person carrying out a function under the regulation	N/A	-	-
	<b>TOTAL</b>		<b>104,599</b>	<b>11,013</b>	<b>115,612</b>

Note: a) The total in this table exceeds the headline measure of total FPNs issued as an FPN can be issued for more than one reason.  
b) No FPNs have been issued for the reason of: 'Contravene requirement to not participate in a gathering of more than thirty people - vessel (other than houseboat)'

**Table 2: FPNs issued under emergency COVID-19 regulations, by gender, between 27th March 2020 and 18<sup>th</sup> April 2021 in England and Wales**

	<b>England</b>	<b>Wales</b>	<b>Total</b>
Male	71%	67%	71%
Female	28%	33%	29%

Other	0.04%	0.00%	0.04%
Unknown	1%	0%	1%

**Table 3: FPNs issued under emergency COVID-19 regulations, by age group, between 27th March 2020 and 18<sup>th</sup> April 2021 in England and Wales**

	England	Wales	Total
18-24	47%	43%	47%
25-29	17%	16%	17%
30-34	12%	13%	12%
35-39	8%	9%	8%
40-44	5%	6%	6%
45-49	4%	4%	4%
50-54	3%	4%	3%
55-59	2%	2%	2%
60-64	1%	2%	1%
65+	1%	1%	1%
Unknown	0.01%	0.01%	0.01%

**Table 4: FPNs issued under emergency COVID-19 regulations, by self-defined ethnicity, between 27th March 2020 and 18<sup>th</sup> April 2021 in England and Wales**

	England	Wales	Total
White	74%	90%	76%
Asian (including Chinese)	13%	6%	12%
Black	8%	2%	7%
Mixed	3%	2%	3%
Other	2%	1%	2%

Notes: Excludes 21% of FPNs where the ethnicity of the individual issued with the notice was unknown (22% for England and 13% for Wales).

### **Headline figures for FPNs issued under the face coverings regulations, England and Wales**

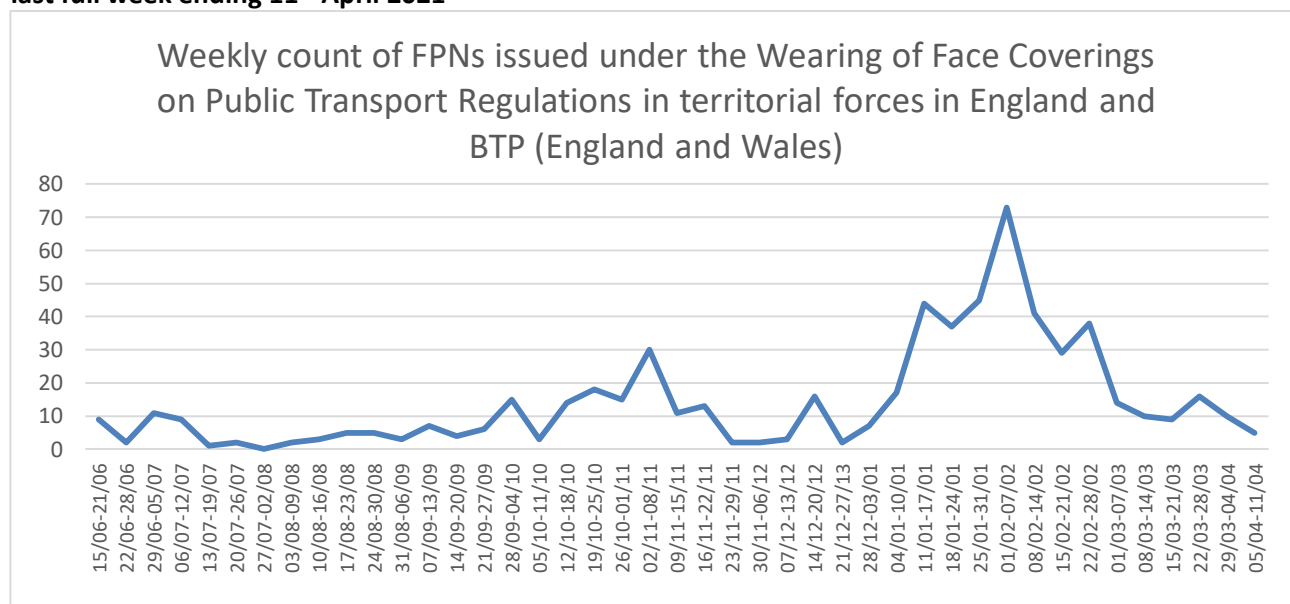
A total of 612 notices have been recorded as having been issued by police forces under the Wearing of Face Coverings on Public Transport Regulations between 15<sup>th</sup> June 2020 and 18<sup>th</sup> April 2021, and 2,980 notices have been issued under the Wearing of Face Coverings in a Relevant Place Regulations between 24<sup>th</sup> July 2020 and 18<sup>th</sup> April 2021.

### **Face coverings on public transport**

A weekly count of FPNs issued under face coverings on public transport regulations has shown that an average of fourteen FPNs have been issued each week (with 612 notices issued between 15<sup>th</sup> June 2020 and

18<sup>th</sup> April 2021). The number of FPNs issued peaked at 73 FPNs in the first week of February following the introduction of restrictions in January. As restrictions ease, the number of FPNs issued per week have returned to similar levels seen prior to the tightening of restrictions. In the last full week 5 FPNs were issued under face coverings on public transport regulations (5<sup>th</sup> – 11<sup>th</sup> April).

**Chart 2: FPNs issued under Face coverings on public transport regulations between 24<sup>th</sup> July 2020 and the last full week ending 11<sup>th</sup> April 2021**



Further breakdowns of FPNs issued under the Face coverings on public transport regulations are presented below.

- The vast majority of FPNs issued under this regulation type were issued to males (around 8 in 10).
- Over half (55%) were issued to individuals aged between 18 and 29.
- Of the 460 records where ethnicity was provided, the majority (58%) were issued to individuals who self-identified as White, a lower proportion than other FPNs. This may reflect public transport being more prevalent in metropolitan areas.
- Metropolitan Police issued most of such FPNs to date (239 out of 612) for individuals not complying with the transport regulations, followed by BTP (236).
- Most FPNs issued under these regulations were for contravening the requirement to wear a face covering when on public transport (576 – Table 5).

**Table 5: Reasons for which FPNs has been issued under the wearing of face coverings on public transport regulations, between 15<sup>th</sup> June 2020 and 18<sup>th</sup> April 2021 in England and Wales**

REASON FOR ISSUE	
Contravene requirement to wear a face covering when on public transport.	576

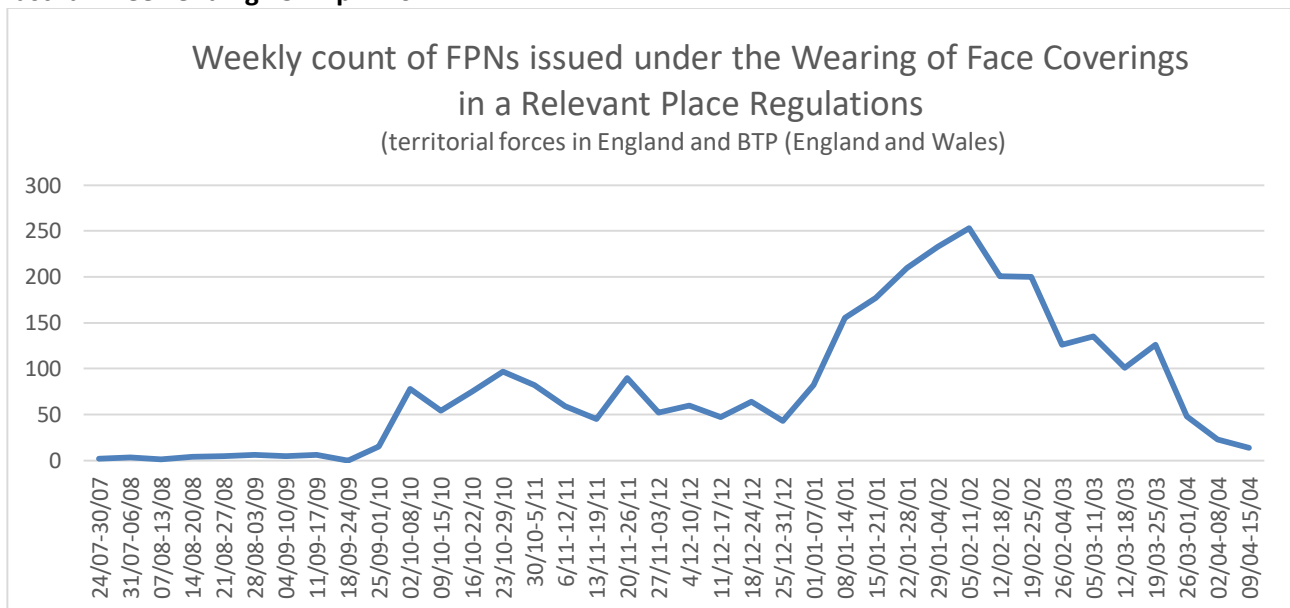
Obstruct person carrying out function under these regulations	10
Contravene direction given under these regulations	42
<b>TOTAL</b>	<b>628</b>

Note: a) The total in this table exceeds the headline measure of total FPNs issued as an FPN can be issued for more than one reason

### **Face coverings in a relevant place**

Between 24<sup>th</sup> July 2020 and 18<sup>th</sup> April 2021, 2,980 FPNs were issued under face coverings in a relevant place regulations. Very few FPNs were issued in the first couple of months that the regulations were in place. However, at the start of October the number of FPNs increased with 78 FPNs issued between 2<sup>nd</sup> and 8<sup>th</sup> October 2020. The number of FPNs issued each week remained around this level before declining in late November. Number of FPNs issued rapidly increased following the January 2021 restrictions, with 250 FPNs being issued in the second week of February. They have since been declining, with 14 FPNs issued in the most recent week (9<sup>th</sup> -15<sup>th</sup> April).

**Chart 3: FPNs issued under Face coverings in a relevant place regulations between 24<sup>th</sup> July 2020 and the last full week ending 15<sup>th</sup> April 2021**



Further breakdowns of FPNs issued under the Face coverings in a relevant place regulations are presented below.

- The majority of FPNs issued under this regulation type were issued to males (75%).
- Less than half (43%) were issued to individuals aged between 18 and 29.

- Of the 2,495 records where ethnicity was provided, the majority (69%) were issued to individuals who self-identified as White.

**Table 6: Reasons for which FPNs has been issued under the wearing of face coverings in a relevant place regulations, between 24<sup>th</sup> July 2020 and 18<sup>th</sup> April 2021 in England and Wales**

REASON FOR ISSUE	
Enter / remain in relevant place in England without wearing a face covering	2,240
Contravene direction given to wear face covering within a relevant place (Direct that person to wear such a covering)	698
Contravene direction given to wear face covering within a relevant place (Direct that person to leave the relevant place)	100
Obstruct person carrying out function under regulations regarding face coverings	26
<b>TOTAL</b>	<b>3,064</b>

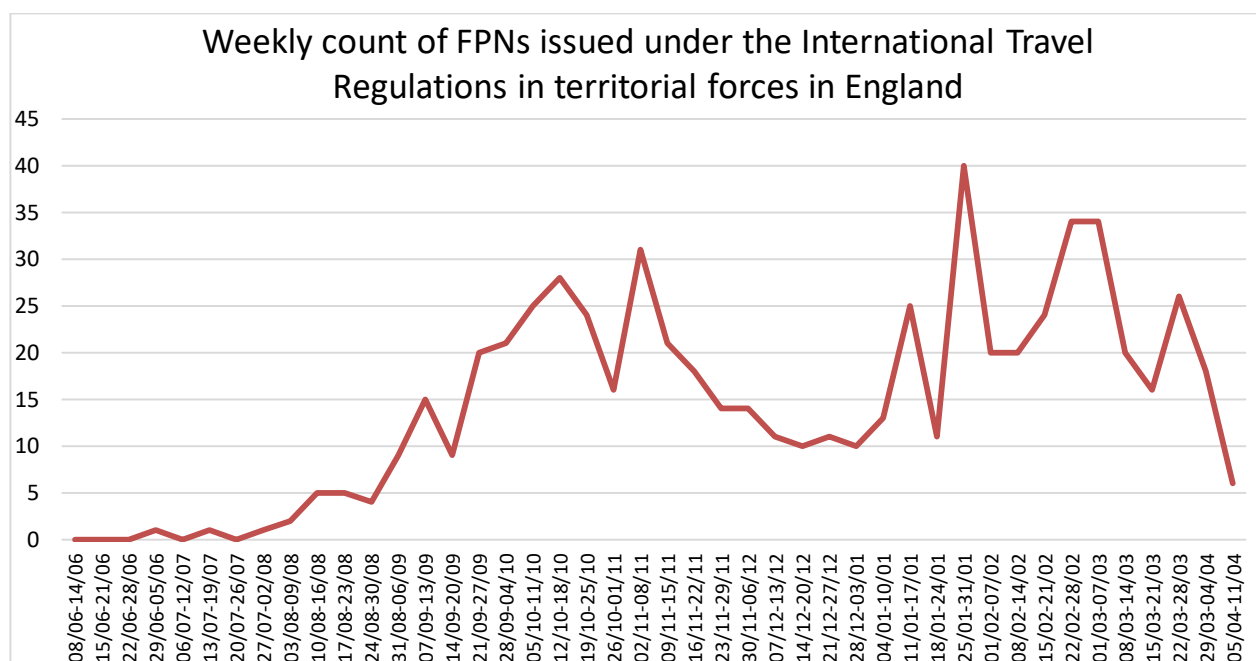
#### **Headline figures for FPNs issued under the international travel regulations, England**

A total of 639 notices have been recorded as having been issued by police forces under the International Travel regulations between 8<sup>th</sup> June 2020 and 18<sup>th</sup> April 2021.

The number of FPNs issued was low in the first 2 months the regulations were in place. However, in September and October the number of FPNs increased, with 28 FPNs issued between 12<sup>th</sup> and 18<sup>th</sup> October. Following the introduction of the second national lockdown, FPN numbers decreased rapidly. By December, an average of 12 FPNs were issued per week (30<sup>th</sup> November – 27<sup>th</sup> December). Since the January restrictions were introduced the number of FPNs being issued has fluctuated with peaks of 40 FPNs (25<sup>th</sup> - 31<sup>st</sup> January 2021), and 34 FPNs (1<sup>st</sup> - 7<sup>th</sup> March 2021). The issuing of FPNs has been declining since the end of March, with 6 FPNs being issued in the most recent week (5<sup>th</sup> – 11<sup>th</sup> April).

#### **Chart 4: FPNs issued under International Travel regulations between 8<sup>th</sup> June 2020 and the last full week ending 11<sup>th</sup> April 2021**





Further breakdowns of FPNs issued under the International Travel regulations are presented below.

- The vast majority (68%) of FPNs under this regulation were issued to males (Table 7).
- Less than half (46%) were issued to individuals under 35 (Table 8).
- Of the 523 records where ethnicity was provided, the majority (65%) were issued to individuals who self-identified as White. 23% were issued to Asian individuals, and 8% to Black individuals (Table 9).
- Metropolitan Police issued the most FPNs to date (103 out of 639) for individuals not complying with the international travel regulations.
- Most FPNs issued under these regulations were for “Person arrives in England – fails to self-isolate” (597 – Table 10).

**Table 7: FPNs issued under International Travel Regulations, by gender, between 8<sup>th</sup> June 2020 and 18<sup>th</sup> April 2021 in England**

Gender	
Male	68%
Female	31%
Unknown	1%

**Table 8: FPNs issued under International Travel Regulations, by age group, between 8<sup>th</sup> June 2020 and 18<sup>th</sup> April 2021 in England**

Age	
18-24	19%
25-29	14%
30-34	13%
35-39	13%
40-44	13%
45-49	10%
50-54	7%
55-59	4%
60-64	3%
65+	3%
Unknown	0%

**Table 9: FPNs issued under International Travel Regulations, by self-defined ethnicity, between 8<sup>th</sup> June 2020 and 18<sup>th</sup> April 2021 in England**

Ethnicity	
White	65%
Asian (including Chinese)	23%
Black	8%
Mixed	1%
Other	3%

**Table 10: Reasons for which FPNs has been issued under the International Travel Regulations, between 8<sup>th</sup> June 2020 and 18<sup>th</sup> April 2021 in England**

REASON FOR ISSUE	TOTAL
Person arrives in England – Fails to self-isolate	597
Person arrives in England – Fails to travel directly to place of self-isolation	9
Person with custody/charge of child during period of self-isolation fails to ensure child self-isolates	8
Without reasonable excuse contravenes direction or instruction of authorised person enforcing requirement to self-isolate	19
Person arrives in England – fails to possess a testing package for themselves and any accompanying child age 5 or older	-
Person arrives in England – fails to obtain a testing package as soon as practicable	-

Adult responsible for child arriving in England – fails to obtain a testing package as soon as practicable	-
Contravene a requirement to undertake a test in accordance with their testing package	1
Contravene requirement [under para 3, sch B1A] to arrive in England through a designated port	1
Intentionally or recklessly provide false or misleading passenger information relating to red list travel	2
Contravene requirement relating to self-isolation according to the additional measures for red list travellers	4
Contravene a requirement made by an authorised person enforcing requirement to self-isolate according to the additional measures for red list travellers	2
<b>TOTAL</b>	<b>643</b>

Note: a) The total in this table exceeds the headline measure of total FPNs issued as an FPN can be issued for more than one reason

### **Understanding the data**

These data cover the number of FPNs issued under COVID-19 regulations which came into effect from 27th March 2020.

Data presented in this release represent the number of FPNs issued. While the vast majority of FPNs relate to a single individual, some people have been issued with an FPN more than once. An FPN can be issued for more than one reason.

Figures on the number of FPNs issued should not be seen as a measure of the amount of police activity involved in policing the new measures, or the level of public non-compliance, since fines are issued as a last resort after initial attempts to engage with the public to explain and encourage compliance with the new regulations have not been successful.

Owing to the time taken to process FPNs, figures presented here are likely to underestimate the volume of FPNs issued each day and will be updated with each release as new data are received, although the rate of increase in revised data has slowed significantly.

The nature of the administrative process involved in issuing an FPN is such that there is sometimes missing data or discrepancies when data are returned. For example, as ethnicity is self-defining this is not always completed, and the level of missing data needs to be considered when interpreting such figures.

Force level figures are presented for England in Annex A and Wales in Annex B. However, caution should be taken to make comparisons between forces as variation in is likely to reflect a range of factors including how

the force has decided to police non-compliance as well as differences in local context (e.g. composition and density of the local population).

# ANNEX A - Fixed Penalty Notices (FPNs) issued in England under emergency health regulations, 27<sup>th</sup> March 2020 to 18<sup>th</sup> April 2021

Note: Nil does not necessarily mean nil FPNs issued, but nil processed by ACRO at the time of the snapshot. Please confirm with forces directly if questions arise and check future publications where appropriate as numbers will be updated.

Force	No.1, No.2 and local lockdown regs	Local COVID-19 alert levels	Hold a gathering of more than 30 people	No.4 regs (national lockdown)	All tiers	Steps	Face coverings regulations (public transport & relevant place)	International travel regulations	Business regulations	Self-Isolation Regulations	Total number issued to date including local lockdowns (27th March 2020 to 18th April 2021)
Avon & Somerset	373	40	2	136	1,446	35	8	12	23	2	2,077
Bedfordshire	278	2	2	21	576	13	58	6	6	1	963
British Transport	324	1	-	14	508	1	325	7	1	1	1,182
Cambridgeshire	136	25	3	65	607	28	32	16	9	-	921
Cheshire	203	66	-	150	1,181	13	8	16	12	-	1,649
City of London	73	-	2	9	232	29	1	-	2	-	348
Cleveland	299	-	2	14	182	1	0	1	-	-	499
Cumbria	740	13	-	137	702	22	18	8	12	8	1,660
Derbyshire	255	5	2	21	728	2	23	5	6	1	1,048
Devon & Cornwall	1,007	47	2	154	1,364	34	10	11	5	1	2,635
Dorset	851	28	1	124	600	7	2	5	4	-	1,622
Durham	197	-	1	43	829	11	5	5	8	3	1,102
Essex	273	89	9	81	871	40	24	14	15	5	1,421
Gloucestershire	233	4	3	29	375	26	2	9	1	1	683

Greater Manchester	801	382	19	679	2,938	116	73	62	46	5	5,121
Hampshire	255	107	-	121	1,992	16	30	10	34	3	2,568
Hertfordshire	275	10	5	47	597	33	28	11	8	3	1,017
Humberside	143	6	1	35	218	-	1	3	-	-	407
Kent	127	3	9	111	1,866	100	21	19	16	3	2,275
Lancashire	855	101	11	339	3,034	44	72	55	28	-	4,539
Leicestershire	416	10	19	119	2,025	64	10	11	10	6	2,690
Lincolnshire	236	2	3	88	581	18	32	11	5	1	977
Merseyside	609	145	25	489	4,940	195	746	23	93	16	7,281
Metropolitan	1,149	20	85	481	13,815	329	584	103	208	1	16,775
Ministry of Defence	37	-	-	-	77	-	-	-	-	-	114
Norfolk	411	5	2	35	1,352	19	5	2	2	-	1,833
North Yorkshire	1,149	4	-	285	2,365	71	8	8	5	1	3,896
Northamptonshire	370	16	6	233	1,923	75	514	30	8	-	3,175
Northumbria	796	1,289	1	986	3,148	20	146	11	-	12	6,409
Nottinghamshire	205	158	24	364	2,070	125	13	13	10	-	2,982
South Yorkshire	375	31	8	382	1,673	9	37	28	-	2	2,545
Staffordshire	43	15	1	206	1,547	49	27	7	7	-	1,902
Suffolk	262	1	-	39	760	19	5	8	4	-	1,098
Surrey	513	-	1	19	1,203	24	10	10	4	-	1,784
Sussex	867	1	2	15	1,305	28	9	13	14	-	2,254
Thames Valley	774	55	6	99	1,758	70	18	34	13	3	2,830
Warwickshire	102	92	4	207	798	40	29	3	20	7	1,302
West Mercia	239	61	2	209	1,777	2	343	9	18	-	2,660
West Midlands	407	22	25	328	2,424	104	301	14	77	1	3,703
West Yorkshire	776	51	31	196	3,015	-	7	23	25	1	4,125

Wiltshire	186	2	1	13	525	11	7	3	1	1	750
<b>Total</b>	<b>17,620</b>	<b>2,909</b>	<b>320</b>	<b>7,123</b>	<b>69,927</b>	<b>1,843</b>	<b>3592</b>	<b>639</b>	<b>760</b>	<b>89</b>	<b>104,822</b>

**ANNEX B - Fixed Penalty Notices (FPNs) issued in Wales under emergency health regulations, 27<sup>th</sup> March 2020 to 18<sup>th</sup> April 2021**

Force	No.1 regs	No.2 regs	No.3 regs	No.4 regs	No.5 regs	Hold a gathering of more than 30 people	ITR	Total
British Transport	24	-	-	1	195	-	-	220
Dyfed-Powys	1,728	4	43	14	362	-	-	2,151
Gwent	132	20	97	69	910	-	-	1,228
North Wales	476	104	23	57	1,703	3	-	2,366
South Wales	304	48	121	517	3,620	-	5	4,615
<b>Total</b>	<b>2,664</b>	<b>176</b>	<b>284</b>	<b>658</b>	<b>6,790</b>	<b>3</b>	<b>5</b>	<b>10,580</b>