

## **Fixed penalty notices issued under COVID-19 emergency health regulations by police forces in England and Wales**

### **Introduction**

This release presents the latest data on the police use of COVID-19 enforcement notices issued under all emergency health protection regulations in force as at 17<sup>th</sup> October 2021<sup>1</sup> (and includes revisions to previously published figures).

Data on FPNs issued in England and Wales is collated centrally by the ACRO Criminal Records Office and cover the 43 territorial forces, the British Transport Police (BTP) and Ministry of Defence Police.

The figures below relate to enforcement activity by police forces and these data should be seen in the context of wider police activity to engage with the public to explain and encourage compliance with the new regulations. As outlined in previous releases, the police have recorded hundreds of thousands of Covid-19 related incidents since the 27<sup>th</sup> March 2020. This will include incidents where officers have proactively offered advice to people, responded to reports from the members of the public about breaches of the regulation by others and offences where criminals have sought to take advantage of the pandemic to commit a crime.

### **Headline figures for FPNs issued under the Health Protection (Coronavirus, Restrictions) Regulations, England and Wales**

In total, 118,438<sup>2</sup> notices have been recorded as having been issued in England (106,451<sup>3</sup>) and Wales (11,987) between Friday 27<sup>th</sup> March 2020 and Sunday 17<sup>th</sup> October 2021.

In England:

- 15,944 notices were issued under number one regulations;
- 581 under number two regulations;
- 371 for holding a gathering of more than 30 people;
- 1,114 in relation to breaches of local “lockdowns”;
- 2,906 under the “Local COVID-19 alert levels”;
- 7,116 under number four regulations (national restrictions);
- 73,426 notices issued under the “All Tiers” regulations:
  - 19 notices for Tier 1 (Medium);
  - 1,069 notices for Tier 2 (High);
  - 3,768 notices for Tier 3 (Very High);
  - 68,570 notices for Tier 4 (Extremely High); 65,010 of which were issued from 6<sup>th</sup> January 2021 when national restrictions came into force.
- 4,993 were issued under the steps regulations:
  - 2,428 notices for Step 1

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<sup>1</sup> For a full list of all regulations please see: <https://www.legislation.gov.uk/coronavirus> and <https://gov.wales/coronavirus-legislation-and-guidance-law>

<sup>2</sup> Three notices are recorded as having been issued in England prior to March 27<sup>th</sup>

<sup>3</sup> This figure excludes notices for England that have been issued under the international travel, face coverings, business, and self-isolation regulations as they have different legislation. These figures are reported separately.

- 2,330 notices for Step 2
- 235 notices for Step 3

In Wales:

- 2,660 notices were issued under number one regulations;
- 176 notices were issued under number two regulations;
- 283 notices were issued under number three regulations;
- 662 notices were issued under number four regulations;
- 8,184 notices have been issued under number five regulations;
- 3 notices were issued under regulations relating to holding a gathering of more than 30 people; and,
- 19 notices were issued under the International Travel Regulations (ITRs).

Chart 1 shows previously published figures for earlier reporting periods together with the latest revisions as more FPNs have been processed. In earlier releases this was reported on a daily basis but, given the length of time these regulations have been in place, this is now summarised on a weekly basis. The following analysis and the chart below do not include fines issued under the face covering regulations, business regulations or ITRs issued in England. Separate analysis is presented in the sections below for these FPN types.

Enforcement levels have been falling since the peak in early February 2021, with only 157 FPNs being issued in England and Wales since 20<sup>th</sup> June 2021, when these figures were last published. English police forces have not issued an FPN since the 18<sup>th</sup> July as the government announced the move to Step 4 and lifting of most restrictions on the 19<sup>th</sup> July. Forces in Wales continued to issue a small number of FPNs until 17<sup>th</sup> September 2021, after which no FPNs have been issued. This reflects the easing of COVID restrictions on 7<sup>th</sup> August in Wales.

Following the announcement in March 2021 of the roadmap out of lockdown, there was a steep downward trend in the number of FPNs issued. This continued through to September 2021 with figures showing an average of 12 FPNs having been issued each week in July (2<sup>nd</sup> – 29<sup>th</sup> July 2021) compared with an average of 2 FPNs weekly in August and September (30<sup>th</sup> July – 23<sup>rd</sup> September 2021) and the majority of these having been issued in Wales. Enforcement levels were lower than those seen at the same time last year (July and August 2020) when national restrictions were relaxed, and an average of 15 FPNs were issued weekly (3<sup>rd</sup> July - 27<sup>th</sup> August 2020). The chart shows that these figures are likely to be revised upwards as more fines are processed.

Looking at the longer-term trend, there were steep rises in the number of FPNs issued following the week of 18<sup>th</sup>-24<sup>th</sup> December 2020, coinciding with the introduction of Tier 4 as part of the “Local COVID-19 Alert Levels” regulations. This upward trend continued following the introduction of the new national restrictions on the 6<sup>th</sup> of January 2021 (when all areas of England were moved into Tier 4). This reflected more proactive policing of the regulations in the context of the danger to public health and represented a shift to move more quickly to enforcement where there were clear breaches of the law.

Enforcement levels during January and early February 2021 returned to levels seen in March and April 2020, when restrictions were first introduced with a peak of 3,294 FPNs issued between 10<sup>th</sup> – 16<sup>th</sup> April 2020 (during the week of the Easter Bank holiday). Enforcement levels continued to decline from March 2021 to June 2021 as restrictions eased and activity that led to the most common reasons for the issuing of FPNs (gatherings of two or more people) were no-longer prohibited under the current restrictions.

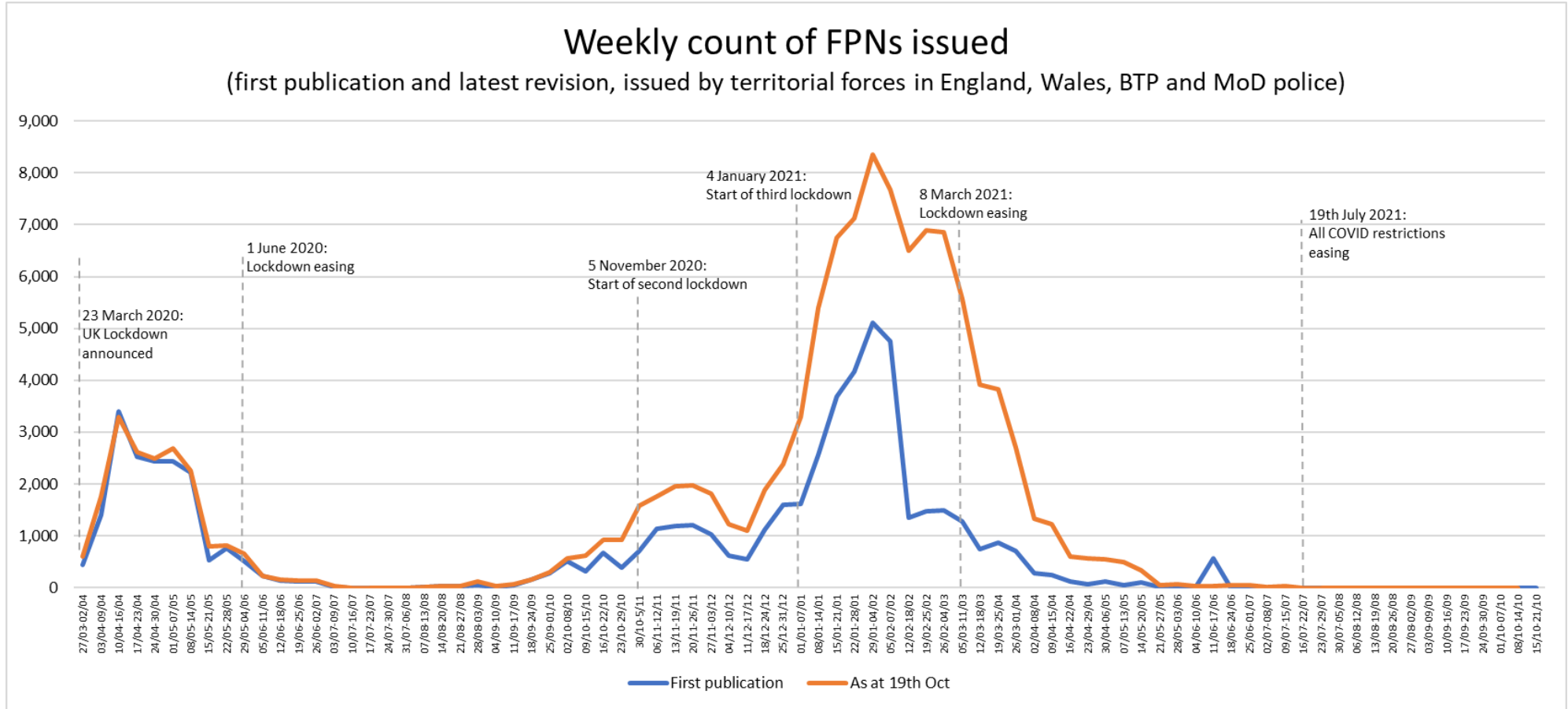
Of all enforcement notices issued in England and Wales:

- The most common reason for which an FPN was issued in England was a “Contravene a requirement to not participate in a gathering in the Tier 4 area of two or more people - private dwelling/any indoor space” , with 31,926 FPNS, and similarly the most common reason in Wales was “Contravene requirement to not participate in a gathering in private” with 3,869 FPNs issued for this reason (Table 1).
- The large majority (7 in 10) were issued to males (Table 2).
- 76% were issued to the under 35s; with 48% issued to 18-24-year olds, 16% to those aged 25-29 and 12% to those aged 30-34 (Table 3).
- Of those FPNs where the individual issued with the notice had a self-identified ethnicity<sup>3</sup> recorded, 76% were issued to people who self-identified as White. 12% went to those who self-identified as Asian and 7% to those identifying as Black (Table 4).

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<sup>3</sup> 21% of FPNs issued did not have the self-defined ethnicity of the individual identified.

**Chart 1: FPNs issued under COVID-19 regulations (excluding face coverings, businesses and ITR), between 27<sup>th</sup> March 2020 and the last full week ending 14<sup>th</sup> October 2021**



Note: excludes 3. FPNs with incorrect date of issue.

**Table 1: Reasons for which FPNs have been issued under emergency COVID-19 regulations, between 27th March 2020 and 17<sup>th</sup> October 2021 in England and Wales**

Regulations	Jurisdiction	Reason for issue	England	Wales	Total
<b>No.1, No.2, local lockdowns (England only); No.3 and No.4 (Wales only)</b>	<b>England and Wales</b>	Contravene requirement as to restriction of movement during emergency period	11,782	2,208	13,990
		Contravene requirement to not participate in a gathering in public of more than two people	4,179	280	4,459
		Contravene a direction or fail to comply with instruction	2,337	454	2,791
		Contravene requirement from a relevant person	432	52	484
		Obstruct person carrying out a function under the regulations	285	13	298
		Contravene requirement to not participate in an indoor gathering of two or more people	34	29	63
	<b>England only</b>	Contravene requirement to not participate in an outdoor gathering of more than six people	76	N/A	76
		Contravene requirement to not participate in a gathering of more than thirty people – dwelling/houseboat	29	N/A	29
		Contravene requirement to not participate in a gathering of more than thirty people – vessel (other than houseboat)	-	N/A	-
		Contravene requirement to not participate in a gathering of more than thirty people – land (certain public outdoor spaces)	25	N/A	25
		Contravene requirement to not participate in a gathering of more than thirty people – indoor amplified music	10	N/A	10
		Entry into and/or remaining in a restricted area	3	N/A	3
		Failure to restrict access to a restricted area	1	N/A	1
		Stay overnight other than at place of living / linked household, in England, without reasonable excuse	7	N/A	7

		Contravene requirement to not participate in a gathering of more than six people	480	N/A	480
		Contravene requirement to not participate in gathering of two or more persons in the protected area	45	N/A	45
		Contravene requirement to not participate in gathering of two or more persons outside the protected area	1	N/A	1
		Contravene requirement to not participate in a gathering of more than two people – dwelling / houseboat	854	N/A	854
	<b>Wales only</b>	Contravene requirement to not participate in a gathering of more than thirty people	N/A	61	61
		Enter/Remain in a local health protection area in Wales without reasonable excuse	N/A	1,017	1,017
		Leave or remain away from place when living in local health protection area in Wales without reasonable excuse	N/A	1,492	1,492
		Contravene requirement to not participate in a gathering in public	N/A	544	544
		Contravene requirement to not participate in a gathering in private	N/A	3,869	3,869
		Contravene a requirement not to participate in a gathering outside of a private dwelling that consists of more than 4 people	N/A	54	54
		Contravene a requirement not to participate in a gathering in holiday or travel accommodation with people outside of their household	N/A	-	-
		Contravene a requirement not to participate in a gathering in a private dwelling with any other person apart from the household or extended household	N/A	564	564
		Contravene a requirement not to participate in a gathering in a private dwelling consisting of more than 15 people	N/A	495	495
		Contravene a requirement not to be involved in organising an indoor event of more than 15 people	N/A	23	23
		Contravene a requirement not to be involved in organising an outdoor event of more than 30 people	N/A	13	13

Contravene restriction that no person living outside Wales may enter or remain in Wales without a reasonable excuse	-	92	92
Contravene restriction that no person living in Wales may leave Wales without a reasonable excuse	N/A	179	179
Contravene a requirement of a person required to isolate, may not to leave or be outside the place where they are living	N/A	71	71
Contravene a requirement of a child required to isolate, may not to leave or be outside the place where they are living	N/A	5	5
Contravene a requirement to provide details to contract tracer when requested to do so	N/A	3	3
Contravene a requirement to not carry on restricted business or service at premises	N/A	12	12
Contravene a requirement to not carry on restricted business or service at premises	N/A	-	-
Contravene a requirement to not sell or supply alcohol between restricted times	N/A	-	-
Contravene a requirement that an operator of public transport displays adequate signage	N/A	-	-
Contravene the requirement to wear face covering on public transport	N/A	5	5
Contravene the requirement to wear face covering in certain indoor places	N/A	31	31
Contravene a requirement not to participate in a gathering in a private dwelling which consists of more than 6 people	N/A	5	5
Contravene a requirement not to participate in a gathering in a private dwelling which consists of more than 6 people	N/A	34	34
Contravene a requirement not to participate in a gathering in a private dwelling outdoors that consists of more than 4 people	N/A	3	3
Contravene a requirement that no person may leave the place where they are living	N/A	774	774

**Local COVID-19 Alert Levels/All Tiers (England only)**

England only	Contravene a requirement not to be involved in organising an indoor event of more than 50 people	N/A	2	2
	Contravene a requirement not to be involved in organising an outdoor event of more than 100 people	N/A	-	-
	Contravene a requirement to not carry on business or provide restricted service between hours of 6.00 pm and 6.00 am	N/A	-	-
	Obstruct person carrying out function under the regulations	187	N/A	187
	Contravene a requirement imposed, or a direction given, by a relevant person	1,017	N/A	1,017
	Contravene a reasonable instruction given by a relevant person	693	N/A	693
	Contravene requirement to not participate in a gathering in a Tier 1 area of more than six people	521	N/A	521
	Contravene a Tier 1 Restriction	6	N/A	6
	Contravene requirement to not participate in a gathering indoors in a Tier 2 area of two or more people	2,496	N/A	2,496
	Contravene requirement to not participate in a gathering outdoors in a Tier 2 area of more than six people	154	N/A	154
	Contravene requirement that no person living in a Tier 2 area may participate in a gathering outside the restricted area which consists of two or more people indoors	21	N/A	21
	Contravene requirement that no person living in a Tier 2 area may participate in a gathering outside the restricted area of more than six people outdoors	3	N/A	3
	Contravene a Tier 2 restriction	25	N/A	25
	Contravene requirement to not participate in a gathering in the Tier 3 area of two or more people - private dwelling/any indoor space	3,528	N/A	3,528
	Contravene requirement that no person living in a Tier 3 area may participate in a gathering outside the restricted area which consists of two or more people - private dwelling/any indoor space	241	N/A	241



Contravene a requirement to not participate in a gathering in a relevant public outdoor place in the Tier 3 area of more than six people	164	N/A	164
Contravene requirement to not participate in a gathering in any other outdoor place in the Tier 3 area of two or more people	312	N/A	312
Contravene requirement that no person living in a Tier 3 area may participate in a gathering outside the restricted area which consists of more than six people in a relevant public outdoor place	49	N/A	49
Contravene requirement that no person living in a Tier 3 area may participate in a gathering outside the restricted area which consists of two or more people in any other outdoor place	27	N/A	27
Contravene a Tier 3 Restriction	41	N/A	41
Contravene a requirement to not participate in a gathering in the Tier 4 area of two or more people - private dwelling/any indoor space	31,926	N/A	31,926
Contravene a requirement to not participate in a gathering in a specified outdoor place in the Tier 4 area of more than two people	3,106	N/A	3,106
Contravene a requirement to not participate in a gathering in any other outdoor place in the Tier 4 area of two or more people	11,303	N/A	11,303
Contravene requirement that no person living in a Tier 4 area may participate in a gathering outside the restricted area which consists of two or more people - private dwelling/any indoor space	460	N/A	460
Contravene requirement that no person living in a Tier 4 area may participate in a gathering outside the restricted area which consists of more than two people in a specified outdoor place	198	N/A	198
Contravene requirement that no person living in a Tier 4 area may participate in a gathering outside the restricted area which consists of two or more people in any other outdoor place	494	N/A	494
Contravene requirement to not leave or be outside of place of living	18,672	N/A	18,672
Contravene requirement to not participate in a gathering of more than 15 people - private dwelling	1,932	N/A	1,932
Contravene requirement to not participate in a gathering of more than 15 people - educational accommodation	311	N/A	311
Contravene requirement to not participate in a gathering of more than 15 people - indoor amplified music	241	N/A	241

		Contravene a requirement/direction/instruction from a relevant person	275	N/A	275
<b>No.4 regs (national lockdown, England only)</b>	<b>England Only</b>	Contravene requirement to not participate in an indoor gathering of two or more people	4,195	N/A	4,195
		Contravene requirement to not participate in a gathering of more than two people in public outdoor place	1,280	N/A	1,280
		Contravene requirement to not participate in a gathering of two or more people in other outdoor space	327	N/A	327
		Contravene requirement to not leave or be outside of place of living	1,167	N/A	1,167
		Obstruct person carrying out function under the regulations	3	N/A	3
<b>Steps</b>	<b>England only</b>	Contravene a requirement imposed, or a direction given, by a relevant person	30	N/A	30
		Contravene a reasonable instruction given by a relevant person	25	N/A	25
		Contravene requirement to not participate in a gathering of more than 15 people - private dwelling	871	N/A	871
		Contravene requirement to not participate in a gathering of more than 15 people - educational accommodation	25	N/A	25
		Contravene requirement to not participate in a gathering of more than 15 people - indoor amplified music	61	N/A	61
		Contravene a requirement not to leave England to travel to a destination outside the United Kingdom	1	N/A	1
		Contravene a requirement not to travel to, or be present at, an embarkation point for the purpose of travelling from there to a destination outside the United Kingdom	-	N/A	-
		Contravene requirement to have a completed travel declaration form at an embarkation point	2	N/A	2
		Contravene direction to produce travel declaration form	-	N/A	-

		Contravene direction to complete travel declaration form	-	N/A	-
		Contravene a direction to leave the embarkation point without leaving the United Kingdom	-	N/A	-
		Intentionally or recklessly provide false or misleading information on a travel declaration form	-	N/A	-
		Contravene requirement to not participate in an indoor gathering in the Step 1 area of two or more people	1,683	N/A	1,683
		Contravene requirement to not participate in an outdoor gathering in the Step 1 area of more than six people	238	N/A	238
		Contravene requirement to not participate in an indoor gathering in the Step 2 area of two or more people	1,594	N/A	1,594
		Contravene requirement to not participate in an outdoor gathering in the Step 2 area of more than six people	231	N/A	231
		Contravene a requirement to not participate in an indoor gathering in the Step 3 area of more than six people	156	N/A	156
		Contravene a requirement to not participate in an outdoor gathering in the Step 3 area of more than thirty people	21	N/A	21
		Contravene requirement to not participate in an indoor gathering of more than 15 people - private dwelling	42	N/A	42
		Contravene requirement to not participate in an indoor gathering of more than 15 people - educational accommodation	4	N/A	4
		Contravene requirement to not participate in an indoor gathering of more than 15 people - indoor amplified music	37	N/A	37
<b>Holding a gathering<sup>2</sup></b>	<b>England only</b>	Contravene requirement not to hold, or be involved in holding, a gathering of more than thirty people – dwelling/houseboat	192	N/A	192
		Contravene requirement not to hold, or be involved in holding, a gathering of more than thirty people – vessel (other than a houseboat or a vessel used for public transport)	1	N/A	1
		Contravene requirement not to hold, or be involved in holding, a gathering of more than thirty people – land (certain public outdoor spaces)	62	N/A	62

		Contravene requirement not to hold, or be involved in holding, a gathering of more than thirty people – indoor amplified music	79	N/A	79
		Contravene a requirement not to hold, or be involved in the holding of, a relevant gathering of more than 30 persons - indoor amplified music	6	N/A	6
		Contravene a requirement not to hold, or be involved in the holding of, an indoor gathering of more than 30 persons - private dwelling/houseboat	20	N/A	20
		Contravene a requirement not to hold, or be involved in the holding of, an indoor gathering of more than 30 persons - Vessel	-	N/A	-
		Contravene a requirement not to hold, or be involved in the holding of, an outdoor gathering of more than 50 persons - private dwelling/houseboat	4	N/A	4
		Contravene a requirement not to hold, or be involved in the holding of, an outdoor gathering of more than 50 persons - Vessel	-	N/A	-
		Contravene a requirement not to hold, or be involved in the holding of, an outdoor gathering of more than 50 persons - Land (certain public outdoor spaces)	5	N/A	5
	<b>Wales only</b>	Contravene a requirement that no person may be involved in organising a relevant unlicensed music event	N/A	3	3
<b>International Travel</b>	<b>Wales only</b>	Contravenes a requirement to travel directly to the specified premises for isolation	N/A	-	-
		Contravenes a requirement to not leave or be outside the specified premises	N/A	16	16
		Contravene a direction or fail to comply with instruction	N/A	1	1
		Obstruct person carrying out a function under the regulation	N/A	-	-
<b>TOTAL</b>			<b>111,345</b>	<b>12,404</b>	<b>123,749</b>

Note: a) The total in this table exceeds the headline measure of total FPNs issued as an FPN can be issued for more than one reason.  
b) No FPNs have been issued for the reason of: 'Contravene requirement to not participate in a gathering of more than thirty people - vessel (other than houseboat)'

**Table 2: FPNs issued under emergency COVID-19 regulations, by gender, between 27th March 2020 and 17<sup>th</sup> October 2021 in England and Wales**

	England	Wales	Total
Male	70%	66%	70%
Female	29%	34%	29%
Other	0.04%	0.00%	0.04%
Unknown	1%	0%	1%

**Table 3: FPNs issued under emergency COVID-19 regulations, by age group, between 27th March 2020 and 17<sup>th</sup> October 2021 in England and Wales**

	England	Wales	Total
18-24	48%	46%	48%
25-29	17%	15%	16%
30-34	12%	12%	12%
35-39	8%	8%	8%
40-44	5%	6%	5%
45-49	4%	4%	4%
50-54	3%	4%	3%
55-59	2%	3%	2%
60-64	1%	1%	1%
65+	1%	1%	1%
Unknown	0.01%	0.01%	0.01%

**Table 4: FPNs issued under emergency COVID-19 regulations, by self-defined ethnicity, between 27th March 2020 and 17<sup>th</sup> October 2021 in England and Wales**

	England	Wales	Total
White	74%	90%	76%
Asian (including Chinese)	13%	6%	12%
Black	8%	2%	7%
Mixed	3%	2%	3%
Other	2%	1%	2%

Notes: Excludes 21% of FPNs where the ethnicity of the individual issued with the notice was unknown (22% for England and 14% for Wales).

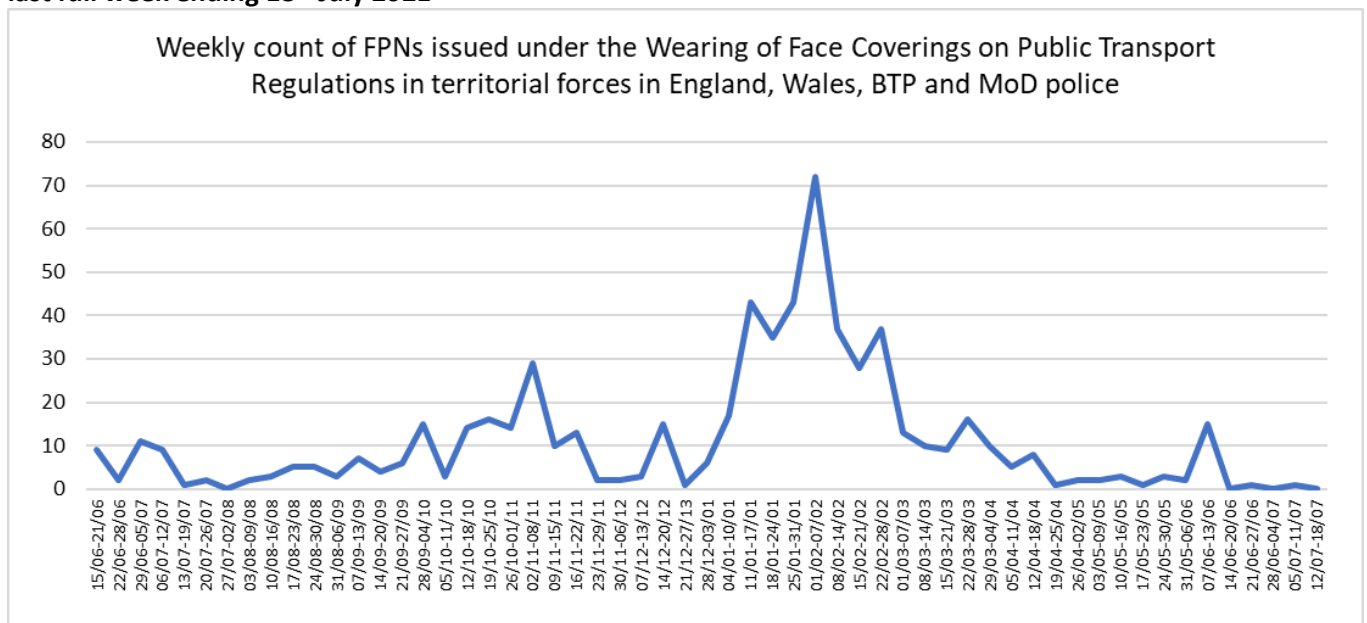
## Headline figures for FPNs issued under the face coverings regulations, England and Wales

A total of 626 notices have been recorded as having been issued by police forces under the Wearing of Face Coverings on Public Transport Regulations between 15<sup>th</sup> June 2020 and 18<sup>th</sup> July 2021, and 3,123 notices have been issued under the Wearing of Face Coverings in a Relevant Place Regulations between 24<sup>th</sup> July 2020 and 18<sup>th</sup> July 2021.

### Face coverings on public transport

No FPNs have been issued under face coverings on public transport regulations since July 2021 after COVID restrictions regarding face coverings were eased on the 19<sup>th</sup> July. A weekly count of FPNs issued under face coverings on public transport regulations has shown that in the month of July only 1 FPN was issued (with 626 notices issued between 15<sup>th</sup> June 2020 and 18<sup>th</sup> July 2021). The number of FPNs issued peaked at 72 FPNs in the first week of February following the introduction of restrictions in January. As restrictions started to ease, the number of FPNs issued per week dropped, returning to levels seen prior to the tightening of restrictions. There was a small spike in June when 15 FPNs issued between 7<sup>th</sup> and 13<sup>th</sup> June, but levels quickly dropped again. In the last full week the restrictions were in place, no FPNs were issued under face coverings on public transport regulations (12<sup>th</sup> – 18<sup>th</sup> July).

**Chart 2: FPNs issued under Face coverings on public transport regulations between 24<sup>th</sup> July 2020 and the last full week ending 18<sup>th</sup> July 2021**



Further breakdowns of FPNs issued under the Face coverings on public transport regulations are presented below.

- The vast majority of FPNs issued under this regulation type were issued to males (around 8 in 10).
- Over half (57%) were issued to individuals aged between 18 and 29.
- Of the 471 records where ethnicity was provided, the majority (58%) were issued to individuals who self-identified as White, a lower proportion than other FPNs. This may reflect the use of public transport being more prevalent in metropolitan areas.

- BTP issued most of such FPNs to date (250 out of 626) for individuals not complying with the transport regulations, followed by the Metropolitan Police Service (242).
- Most FPNs issued under these regulations were for contravening the requirement to wear a face covering when on public transport (591 – Table 5).

**Table 5: Reasons for which FPNs has been issued under the wearing of face coverings on public transport regulations, between 15<sup>th</sup> June 2020 and 18<sup>th</sup> July 2021 in England and Wales**

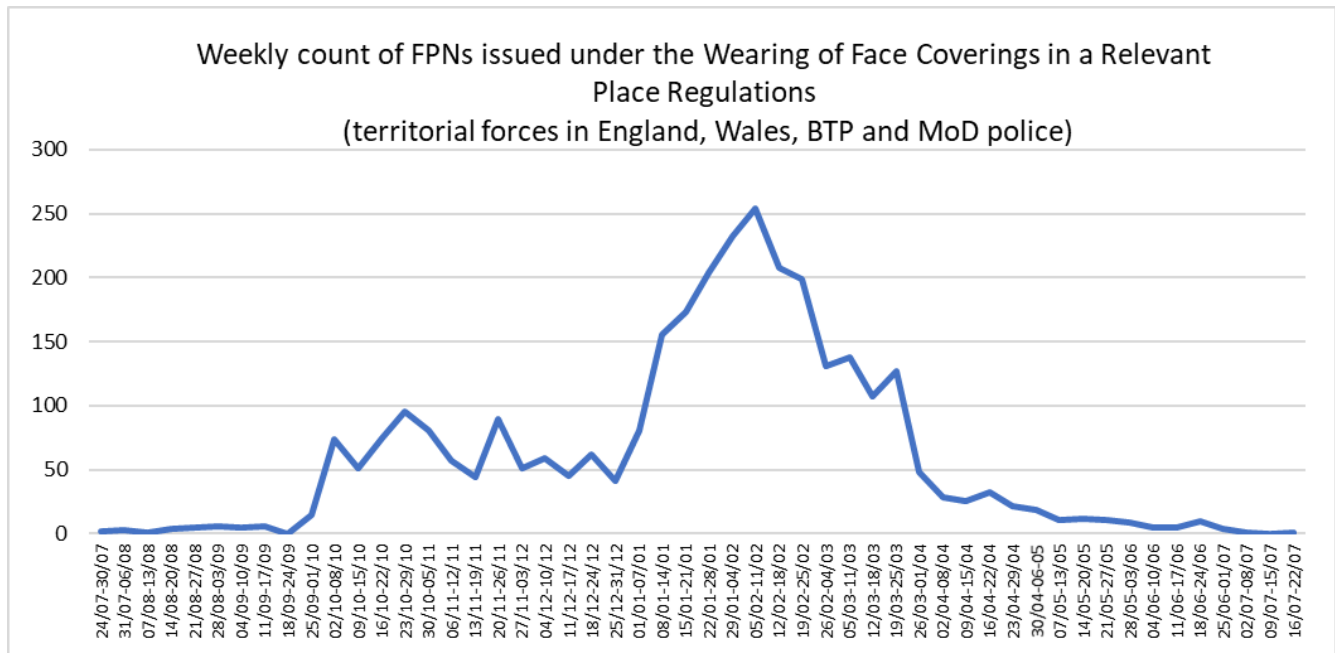
REASON FOR ISSUE	
Contravene requirement to wear a face covering when on public transport.	591
Obstruct person carrying out function under these regulations	9
Contravene direction given under these regulations	41
<b>TOTAL</b>	<b>641</b>

Note: a) The total in this table exceeds the headline measure of total FPNs issued as an FPN can be issued for more than one reason

#### **Face coverings in a relevant place**

No FPNs have been issued under face coverings in a relevant place regulations since July 2021 due to COVID restrictions being revoked on the 19<sup>th</sup> July 2021. Between 24<sup>th</sup> July 2020 and 18<sup>th</sup> July 2021, 3,123 FPNs were issued under face coverings in a relevant place regulation. Very few FPNs were issued in the first couple of months that the regulations were in place. However, at the start of October the number of FPNs increased with 78 FPNs issued between 2<sup>nd</sup> and 8<sup>th</sup> October 2020. The number of FPNs issued each week remained around this level before declining in late November. The number of FPNs issued peaked following the tightening of restrictions in January 2021, with 256 FPNs being issued in the second week of February. They have since been declining since the easing of restrictions in March 2021. In the final month the regulation was in place (20<sup>th</sup> June – 18<sup>th</sup> July) an average of 2 were issued a week.

**Chart 3: FPNs issued under Face coverings in a relevant place regulations between 24<sup>th</sup> July 2020 and the last full week ending 22<sup>nd</sup> July 2021**



Further breakdowns of FPNs issued under the Face coverings in a relevant place regulations are presented below.

- The majority of FPNs issued under this regulation type were issued to males (75%).
- 43% of FPNs were issued to individuals aged between 18 and 29.
- Of the 2,608 records where ethnicity was provided, the majority (69%) were issued to individuals who self-identified as White.

**Table 6: Reasons for which FPNs has been issued under the wearing of face coverings in a relevant place regulations, between 24<sup>th</sup> July 2020 and 18<sup>th</sup> July 2021 in England and Wales**

REASON FOR ISSUE	
Enter / remain in relevant place in England without wearing a face covering	2,335
Contravene direction given to wear face covering within a relevant place (Direct that person to wear such a covering)	726
Contravene direction given to wear face covering within a relevant place (Direct that person to leave the relevant place)	117
Obstruct person carrying out function under regulations regarding face coverings	28
<b>TOTAL</b>	<b>3,206</b>

Note: a) The total in this table exceeds the headline measure of total FPNs issued as an FPN can be issued for more than one reason

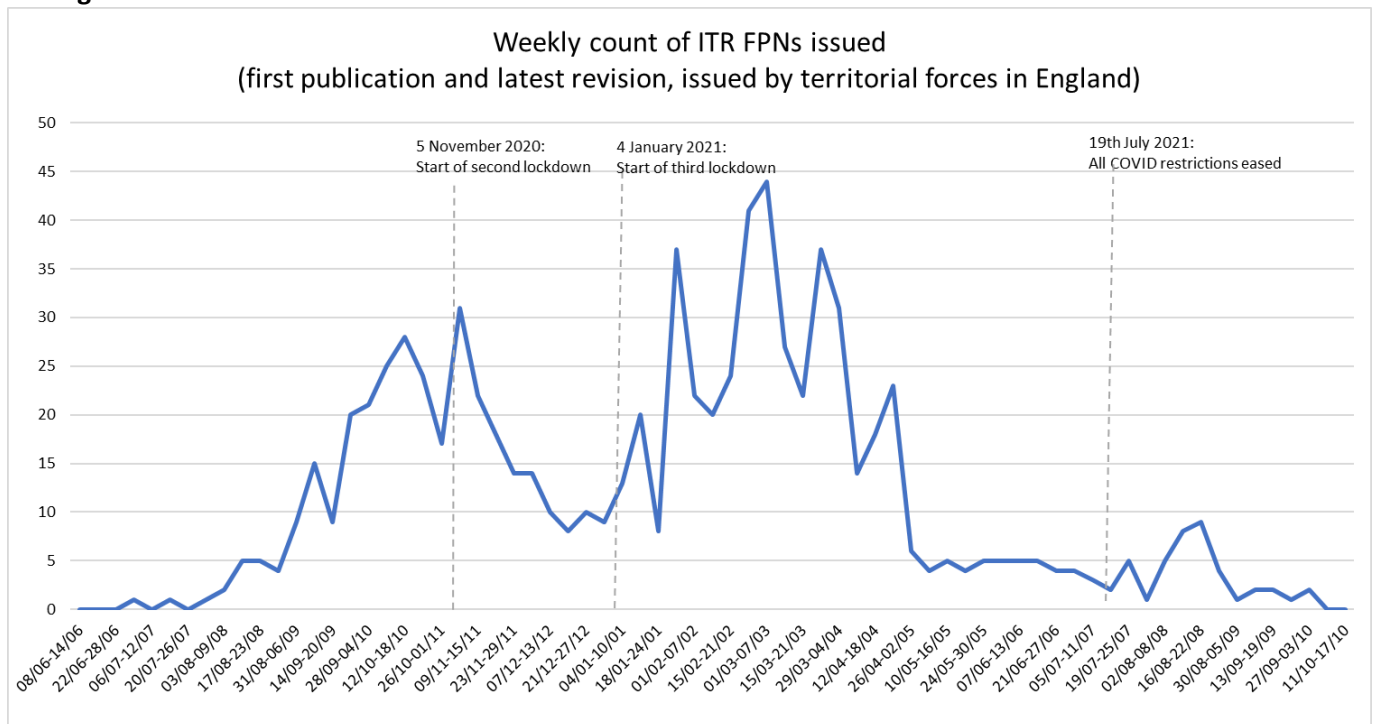


## Headline figures for FPNs issued under the International Travel Regulations, England

A total of 816 notices have been recorded as having been issued by police forces under the International Travel regulations between 8<sup>th</sup> June 2020 and 17<sup>th</sup> October 2021, an increase of 79 FPNs since the previous update on 20<sup>th</sup> June 2021.

The number of FPNs issued was low in the first 2 months when the regulations were in place but began to increase in September and October 2020. Following the introduction of the second national lockdown, FPN numbers decreased rapidly reflecting the reduction in international travel. By December, an average of 12 FPNs were issued per week (30<sup>th</sup> November – 27<sup>th</sup> December). When the January restrictions were introduced the number of FPNs being issued fluctuated with a peak of 44 FPNs during 1<sup>st</sup> - 7<sup>th</sup> March 2021. The number of FPNs issued each week has been declining since the end of March 2021. There was a small rise in August when 9 FPNs were issued (16<sup>th</sup> – 22<sup>nd</sup> August) which is likely to reflect an increase in international travel over the summer period. In August and September regulations were relaxed and individuals were no longer required to quarantine if they were fully vaccinated and had a negative COVID test. As such, the need for enforcement levels was reduced and an average of 1-2 FPNs were issued each week, similar to when the regulations were first introduced. No FPNs have been issued in October so far, reflecting the testing requirements for fully vaccinated individuals being further reduced and the introduction of a shorter single red list of countries.

**Chart 4: FPNs issued under International Travel regulations between 8<sup>th</sup> June 2020 and the last full week ending 17<sup>th</sup> October 2021**



Further breakdowns of FPNs issued under the International Travel regulations are presented below.

- The majority (67%) of FPNs under this regulation were issued to males (Table 7).
- Almost half (48%) were issued to individuals under 35 (Table 8).
- Of the 656 records where ethnicity was provided, the majority (62%) were issued to individuals who self-identified as White; 23% were issued to Asian individuals, and 11% to Black individuals (Table 9).

- The Metropolitan Police Service issued the most FPNs to date (169 out of 816) for individuals not complying with the international travel regulations.
- Most FPNs issued under these regulations were for “Person arrives in England – fails to self-isolate” (694 – Table 10).

**Table 7: FPNs issued under International Travel Regulations, by gender, between 8<sup>th</sup> June 2020 and 17<sup>th</sup> October 2021 in England**

Gender	
Male	67%
Female	31%
Other	0.1%
Unknown	1%

**Table 8: FPNs issued under International Travel Regulations, by age group, between 8<sup>th</sup> June 2020 and 17<sup>th</sup> October 2021 in England**

Age	
18-24	21%
25-29	13%
30-34	14%
35-39	13%
40-44	12%
45-49	9%
50-54	7%
55-59	4%
60-64	3%
65+	3%
Unknown	0%

**Table 9: FPNs issued under International Travel Regulations, by self-defined ethnicity, between 8<sup>th</sup> June 2020 and 17<sup>th</sup> October 2021 in England**

Ethnicity	
White	62%
Asian (including Chinese)	23%
Black	11%
Mixed	1%
Other	4%

**Table 10: Reasons for which FPNs has been issued under the International Travel Regulations, between 8<sup>th</sup> June 2020 and 17<sup>th</sup> October 2021 in England**

<b>REASON FOR ISSUE</b>	<b>TOTAL</b>
Person arrives in England – Fails to self-isolate	694
Person arrives in England – Fails to travel directly to place of self-isolation	8
Person with custody/charge of child during period of self-isolation fails to ensure child self-isolates	4
Without reasonable excuse contravenes direction or instruction of authorised person enforcing requirement to self-isolate	19
Contravene a requirement to undertake a test in accordance with their testing package	1
Intentionally or recklessly provide false or misleading passenger information relating to red list travel	3
Contravene requirement relating to self-isolation according to the additional measures for red list travellers	14
Contravene a requirement made by an authorised person enforcing requirement to self-isolate according to the additional measures for red list travellers	2
Contravene a requirement relating to self-isolation according to the additional measures for arrivals from category 3 countries and territories [i.e. travellers from or through a country/territory subject to additional measures – known as “Schedule 11 Passengers”]	57
Contravene requirement relating to self-isolation, except where relating to arrivals from category 3 countries and territories [i.e. travel history in relation to a country/territory subject to additional measures – known as “Schedule 11 Passengers”]	6
Contravene a direction given by an authorised person enforcing a requirement to self-isolate, except where relating to arrivals from category 3 countries and territories [ie travel history in relation to a country/territory subject to additional measures – known as “Schedule 11 Passengers”]	7
Wilfully obstructs a person carrying out a function relating to Regulations 9 or 11 (except Regulation 11(3)).	1
Contravene a direction given by an authorised person enforcing a requirement to self-isolate according to the additional measures for arrivals from category 3 countries and territories	1
<b>TOTAL</b>	<b>817</b>

Note: a) The total in this table exceeds the headline measure of total FPNs issued as an FPN can be issued for more than one reason

## **Understanding the data**

These data cover the number of FPNs issued under COVID-19 regulations which came into effect from 27th March 2020.

Data presented in this release represent the number of FPNs issued. While the vast majority of FPNs relate to a single individual, some people have been issued with an FPN more than once. An FPN can be issued for more than one reason.

Figures on the number of FPNs issued should not be seen as a measure of the amount of police activity involved in policing the new measures, or the level of public non-compliance, since fines are issued as a last resort after initial attempts to engage with the public to explain and encourage compliance with the new regulations have not been successful.

Owing to the time taken to process FPNs, figures presented here are likely to underestimate the volume of FPNs issued each day and will be updated with each release as new data are received, although the rate of increase in revised data has slowed significantly.

The nature of the administrative process involved in issuing an FPN is such that there is sometimes missing data or discrepancies when data are returned. For example, as ethnicity is self-defining this is not always completed, and the level of missing data needs to be considered when interpreting such figures.

Force level figures are presented for England in Annex A and Wales in Annex B. However, caution should be taken when making comparisons between forces as variation in is likely to reflect a range of factors including how the force has decided to police non-compliance as well as differences in local context (e.g. composition and density of the local population).

## ANNEX A - Fixed Penalty Notices (FPNs) issued in England under emergency health regulations, 27<sup>th</sup> March 2020 to 17<sup>th</sup> October 2021

Note: Nil does not necessarily mean nil FPNs issued, but nil processed by ACRO at the time of the snapshot. Please confirm with forces directly if questions arise and check future publications where appropriate as numbers will be updated.

Force	No.1, No.2 and local lockdown regs	Local COVID-19 alert levels	Hold a gathering of more than 30 people	No.4 regs (national lockdown)	All tiers	Steps	Face coverings regulations (public transport & relevant place)	International travel regulations	Business regulations	Self-Isolation Regulations	Total number issued to date including local lockdowns (27 <sup>th</sup> March 2020 to 17 <sup>th</sup> October 2021)
Avon & Somerset	375	40	4	135	1,444	109	8	14	24	4	2,157
Bedfordshire	281	2	2	21	573	23	59	7	7	3	978
British Transport	324	1	-	14	508	1	351	7	1	1	1,208
Cambridgeshire	137	25	5	65	603	41	33	17	12	2	940
Cheshire	203	66	-	150	1,188	67	8	20	12	3	1,717
City of London	73	0	1	9	226	53	1	-	2	-	365
Cleveland	300	0	2	14	182	6	-	1	-	-	505
Cumbria	737	13	-	137	702	26	16	8	12	5	1,656
Derbyshire	255	5	3	21	1,635	99	56	12	11	4	2,101
Devon & Cornwall	1,007	47	2	154	1,363	77	11	11	5	1	2,678
Dorset	851	28	1	124	607	15	2	7	6	-	1,641
Durham	198	0	2	41	804	24	5	6	8	-	1,088
Essex	273	89	7	78	880	97	25	16	18	3	1,486
Gloucestershire	233	4	3	29	374	35	2	6	2	-	688
Greater Manchester	800	381	20	682	2,934	243	75	70	51	4	5,260
Hampshire	254	107	-	122	2,035	76	31	13	36	5	2,679
Hertfordshire	274	10	6	46	610	113	33	14	8	4	1,118
Humberside	144	6	1	35	449	9	3	3	3	2	655

Kent	128	3	2	112	2,069	165	25	23	21	6	2,554
Lancashire	856	101	11	339	3,045	129	73	58	28	10	4,650
Leicestershire	417	10	28	120	2,269	158	13	16	11	9	3,051
Lincolnshire	237	2	3	88	577	23	32	13	5	2	982
Merseyside	616	145	30	488	4,937	254	748	31	114	13	7,376
Metropolitan	1,149	20	113	480	14,175	787	611	169	233	8	17,745
Ministry of Defence	37	-	-	-	77	-	-	-	-	-	114
Norfolk	407	5	2	35	1,362	45	6	2	2	3	1,869
North Yorkshire	1,150	4	-	285	2,366	157	8	9	8	2	3,989
Northamptonshire	373	16	9	233	1,929	138	544	32	9	-	3,283
Northumbria	798	1,287	1	979	3,297	375	146	13	-	6	6,902
Nottinghamshire	204	158	21	364	2,065	244	14	15	11	6	3,102
South Yorkshire	376	31	11	382	2,484	276	50	44	-	10	3,664
Staffordshire	43	15	1	206	1,536	72	28	7	9	10	1,927
Suffolk	265	1	-	39	759	23	6	8	5	4	1,110
Surrey	506	-	1	19	1,215	42	11	13	4	4	1,815
Sussex	874	1	2	15	1,316	74	9	16	15	2	2,324
Thames Valley	774	55	7	98	1,752	165	21	48	16	3	2,939
Warwickshire	102	92	5	207	793	73	31	3	22	2	1,330
West Mercia	238	61	2	209	1,764	22	341	9	19	-	2,665
West Midlands	407	22	24	324	2,425	268	293	27	92	4	3,886
West Yorkshire	777	51	38	204	3,565	366	12	24	30	7	5,074
Wiltshire	186	2	1	13	532	23	8	4	1	4	774
<b>Total</b>	<b>17,639</b>	<b>2,906</b>	<b>371</b>	<b>7,116</b>	<b>73,426</b>	<b>4,993</b>	<b>3,749</b>	<b>816</b>	<b>873</b>	<b>156</b>	<b>112,045</b>

**ANNEX B - Fixed Penalty Notices (FPNs) issued in Wales under emergency health regulations, 27<sup>th</sup> March 2020 to 17<sup>th</sup> October 2021**

Force	No.1 regs	No.2 regs	No.3 regs	No.4 regs	No.5 regs	Hold a gathering of more than 30 people	ITR	Total
British Transport	24	-	-	1	189	-	-	214
Dyfed-Powys	1,726	4	43	14	367	-	-	2,154
Gwent	132	20	97	69	931	-	1	1,250
North Wales	475	104	23	57	2,361	3	-	3,023
South Wales	303	48	120	521	4,336	-	18	5,346
<b>Total</b>	<b>2,660</b>	<b>176</b>	<b>283</b>	<b>662</b>	<b>8,184</b>	<b>3</b>	<b>19</b>	<b>11,987</b>