

Fixed penalty notices issued under COVID-19 emergency health regulations by police forces in England and Wales

Introduction

This release presents the latest data on the police use of COVID-19 enforcement notices issued under all emergency health protection regulations in force as at 16th May 2021¹ (and includes revisions to previously published figures).

Data on FPNs issued in England and Wales is collated centrally by the ACRO Criminal Records Office and cover the 43 territorial forces, the British Transport Police (BTP) and Ministry of Defence Police.

The figures below relate to enforcement activity by police forces and these data should be seen in the context of wider police activity to engage with the public to explain and encourage compliance with the new regulations. As outlined in previous releases, the police have recorded hundreds of thousands of Covid-19 related incidents since the 27th March 2020. This will include incidents where officers have proactively offered advice to people, responded to reports from the members of the public about breaches of the regulation by others and offences where criminals have sought to take advantage of the pandemic to commit a crime.

Headline figures for FPNs issued under the Health Protection (Coronavirus, Restrictions) Regulations, England and Wales

In total, 115,203² notices have been recorded as having been issued in England (103,623³) and Wales (11,580) between Friday 27th March 2020 and Sunday 16th May 2021.

In England:

- 15,948 notices were issued under number one regulations;
- 581 under number two regulations;
- 341 for holding a gathering of more than 30 people;
- 1,114 in relation to breaches of local “lockdowns”;
- 2,908 under the “Local COVID-19 alert levels”;
- 7,130 under number four regulations (national restrictions);
- 71,823 notices issued under the “All Tiers” regulations:
 - 18 notices for Tier 1 (Medium);
 - 1,072 notices for Tier 2 (High);
 - 3,755 notices for Tier 3 (Very High);
 - 66,978 notices for Tier 4 (Extremely High); 63,400 of which were issued from 6th January 2021 when national restrictions came into force.
- 3,778 were issued under the steps regulations:
 - 2,185 notices for Step 1
 - 1,593 notices for Step 2

¹ For a full list of all regulations please see: <https://www.legislation.gov.uk/coronavirus> and <https://gov.wales/coronavirus-legislation-and-guidance-law>

² Three notices are recorded as having been issued in England prior to March 27th

³ This figure excludes notices for England that have been issued under the international travel, face coverings, business, and self-isolation regulations as they have different legislation. These figures are reported separately.

In Wales:

- 2,664 notices were issued under number one regulations;
- 176 notices were issued under number two regulations;
- 284 notices were issued under number three regulations;
- 669 notices were issued under number four regulations;
- 7,773 notices have been issued under number five regulations;
- 3 notices were issued under regulations relating to holding a gathering of more than 30 people; and,
- 11 notices were issued under the International Travel Regulations (ITRs).

Chart 1 shows previously published figures for earlier reporting periods together with the latest revisions as more FPNs have been processed. In earlier releases this was reported on a daily basis but, given the length of time these regulations have been in place, this is now summarised on a weekly basis. The following analysis and the chart below do not include fines issued under the face covering regulations, business regulations or ITRs issued in England. Separate analysis is presented in the sections below for these FPN types.

Since the peak in early February, enforcement levels have steadily declined. Restrictions have been easing in the months following March 2021 as part of the roadmap out of lockdown and this downward trend has continued, with 284 FPNs having been issued in the last full week (7th - 13th May 2021), compared with 412 FPNs in the previous week. Enforcement levels are now similar to those seen in May and June 2020 when national restrictions were also easing, and an average of 462 FPNs were issued weekly (22nd May – 18th June 2020). The chart shows that these figures are likely to be revised upwards as more fines are processed.

There were steep rises in the number of FPNs issued following the week of 18th-24th December 2020, coinciding with the introduction of Tier 4 as part of the “Local COVID-19 Alert Levels” regulations. This upward trend continued following the introduction of the new national restrictions on the 6th of January 2021 (when all areas of England were moved into Tier 4). This reflected more proactive policing of the regulations in the context of the danger to public health and represented a shift to move more quickly to enforcement where there were clear breaches of the law.

Enforcement levels during January and early February 2021 returned to levels seen in March and April 2020, when restrictions were first introduced with a peak of 3,294 FPNs issued between 10th – 16th April 2020 (during the week of the Easter Bank holiday). After this initial high level of enforcement, there was a considerable reduction in enforcement activity as the restrictions were progressively eased, particularly in England. This low number of FPNs issued continued from June to early September 2020, after which there was a gradual increase as restrictions were tightened. This was then followed by a dip in the number of FPNs issued between late November to mid-December 2020 as restrictions were relaxed after the end of the second national restrictions. The number of FPNs issued began to rise again following the tightening of national restrictions on the 6th January 2021.

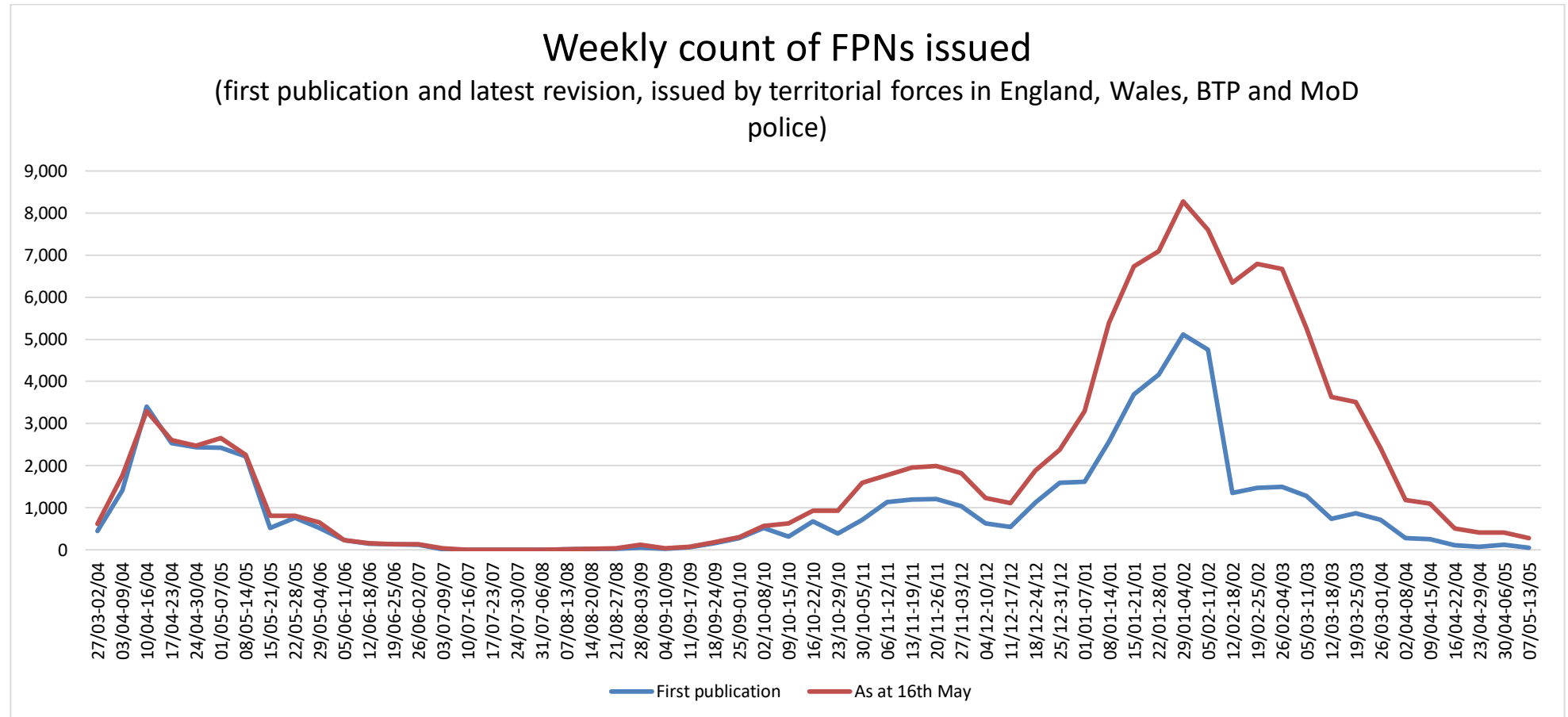
Of all enforcement notices issued in England and Wales:

- The most common reason (30,901) for which an FPN was issued in England was a “Contravene a requirement to not participate in a gathering in the Tier 4 area of two or more people - private dwelling/any indoor space” and similarly the most common reason (3,721) in Wales was “Contravene requirement to not participate in a gathering in private” (Table 1).

- The large majority (7 in 10) were issued to males (Table 2).
- 75% were issued to the under 35s; with 47% issued to 18-24-year olds, 17% to those aged 25-29 and 12% to those aged 30-34 (Table 3).
- Of those FPNs where the individual issued with the notice had a self-identified ethnicity³ recorded, 76% were issued to people who self-identified as White. 12% went to those who self-identified as Asian and 7% to those identifying as Black (Table 4).

³ 21% of FPNs issued did not have the self-defined ethnicity of the individual identified.

Chart 1: FPNs issued under COVID-19 regulations (excluding face coverings, businesses and ITR), between 27th March 2020 and the last full week ending 13th May 2021



Note: excludes 3. FPNs with incorrect date of issue.

Table 1: Reasons for which FPNs have been issued under emergency COVID-19 regulations, between 27th March 2020 and 16th May 2021 in England and Wales

Regulations	Jurisdiction	Reason for issue	England	Wales	Total
	England and Wales	Contravene requirement as to restriction of movement during emergency period	11,786	2,210	13,996
		Contravene requirement to not participate in a gathering in public of more than two people	4,179	280	4,459
		Contravene a direction or fail to comply with instruction	2,337	456	2,793
		Contravene requirement from a relevant person	432	52	484
		Obstruct person carrying out a function under the regulations	285	13	298
		Contravene requirement to not participate in an indoor gathering of two or more people	34	22	56
	England only	Contravene requirement to not participate in an outdoor gathering of more than six people	76	N/A	76
		Contravene requirement to not participate in a gathering of more than thirty people – dwelling/houseboat	29	N/A	29
		Contravene requirement to not participate in a gathering of more than thirty people – vessel (other than houseboat)	-	N/A	-
		Contravene requirement to not participate in a gathering of more than thirty people – land (certain public outdoor spaces)	25	N/A	25
		Contravene requirement to not participate in a gathering of more than thirty people – indoor amplified music	10	N/A	10
		Entry into and/or remaining in a restricted area	3	N/A	3
		Failure to restrict access to a restricted area	1	N/A	1

No.1, No.2, local lockdowns (England only); No.3 and No.4, No. 5 (Wales only)		Stay overnight other than at place of living / linked household, in England, without reasonable excuse	7	N/A	7
		Contravene requirement to not participate in a gathering of more than six people	480	N/A	480
		Contravene requirement to not participate in gathering of two or more persons in the protected area	45	N/A	45
		Contravene requirement to not participate in gathering of two or more persons outside the protected area	1	N/A	1
		Contravene requirement to not participate in a gathering of more than two people – dwelling / houseboat	854	N/A	854
		Contravene requirement to not participate in a gathering of more than thirty people	N/A	61	61
		Enter/Remain in a local health protection area in Wales without reasonable excuse	N/A	991	991
		Leave or remain away from place when living in local health protection area in Wales without reasonable excuse	N/A	1,495	1,495
		Contravene requirement to not participate in a gathering in public	N/A	544	544
		Contravene requirement to not participate in a gathering in private	N/A	3,721	3,721
		Contravene a requirement not to participate in a gathering outside of a private dwelling that consists of more than 4 people	N/A	54	54
		Contravene a requirement not to participate in a gathering in holiday or travel accommodation with people outside of their household	N/A	-	-
		Contravene a requirement not to participate in a gathering in a private dwelling with any other person apart from the household or extended household	N/A	511	511
		Contravene a requirement not to participate in a gathering in a private dwelling consisting of more than 15 people	N/A	426	426

	Wales only	Contravene a requirement not to be involved in organising an indoor event of more than 15 people	N/A	26	26
		Contravene a requirement not to be involved in organising an outdoor event of more than 30 people	N/A	11	11
		Contravene restriction that no person living outside Wales may enter or remain in Wales without a reasonable excuse	N/A	92	92
		Contravene restriction that no person living in Wales may leave Wales without a reasonable excuse	N/A	181	181
		Contravene a requirement of a person required to isolate, may not to leave or be outside the place where they are living	N/A	43	43
		Contravene a requirement of a child required to isolate, may not to leave or be outside the place where they are living	N/A	5	5
		Contravene a requirement to provide details to contract tracer when requested to do so	N/A	1	1
		Contravene a requirement to not carry on restricted business or service at premises	N/A	15	15
		Contravene a requirement to not carry on restricted business or service at premises	N/A	-	-
		Contravene a requirement to not sell or supply alcohol between restricted times	N/A	-	-
		Contravene a requirement that an operator of public transport displays adequate signage	N/A	-	-
		Contravene the requirement to wear face covering on public transport	N/A	3	3
		Contravene the requirement to wear face covering in certain indoor places	N/A	30	30
		Contravene a requirement not to participate in a gathering in a private dwelling which consists of more than 6 people	N/A	4	4
		Contravene a requirement not to participate in a gathering in a private dwelling which consists of more than 6 people	N/A	27	27

		Contravene a requirement not to participate in a gathering in a private dwelling outdoors that consists of more than 4 people	N/A	3	3
		Contravene a requirement that no person may leave the place where they are living	N/A	763	763
		Contravene a requirement not to be involved in organising an indoor event of more than 50 people	N/A	2	2
		Contravene a requirement not to be involved in organising an outdoor event of more than 100 people	N/A	-	-
		Contravene a requirement to not carry on business or provide restricted service between hours of 6.00 pm and 6.00 am	N/A	-	-
		Obstruct person carrying out function under the regulations	187	N/A	187
		Contravene a requirement imposed, or a direction given, by a relevant person	998	N/A	998
		Contravene a reasonable instruction given by a relevant person	681	N/A	681
		Contravene requirement to not participate in a gathering in a Tier 1 area of more than six people	520	N/A	520
		Contravene a Tier 1 Restriction	6	N/A	6
		Contravene requirement to not participate in a gathering indoors in a Tier 2 area of two or more people	2,501	N/A	2,501
		Contravene requirement to not participate in a gathering outdoors in a Tier 2 area of more than six people	154	N/A	154
		Contravene requirement that no person living in a Tier 2 area may participate in a gathering outside the restricted area which consists of two or more people indoors	23	N/A	23
		Contravene requirement that no person living in a Tier 2 area may participate in a gathering outside the restricted area of more than six people outdoors	3	N/A	3
		Contravene a Tier 2 restriction	25	N/A	25

Local COVID-19 Alert Levels/All Tiers (England only)	England only	Contravene requirement to not participate in a gathering in the Tier 3 area of two or more people - private dwelling/any indoor space	3,518	N/A	3,518
		Contravene requirement that no person living in a Tier 3 area may participate in a gathering outside the restricted area which consists of two or more people - private dwelling/any indoor space	240	N/A	240
		Contravene a requirement to not participate in a gathering in a relevant public outdoor place in the Tier 3 area of more than six people	164	N/A	164
		Contravene requirement to not participate in a gathering in any other outdoor place in the Tier 3 area of two or more people	310	N/A	310
		Contravene requirement that no person living in a Tier 3 area may participate in a gathering outside the restricted area which consists of more than six people in a relevant public outdoor place	50	N/A	50
		Contravene requirement that no person living in a Tier 3 area may participate in a gathering outside the restricted area which consists of two or more people in any other outdoor place	27	N/A	27
		Contravene a Tier 3 Restriction	41	N/A	41
		Contravene a requirement to not participate in a gathering in the Tier 4 area of two or more people - private dwelling/any indoor space	30,901	N/A	30,901
		Contravene a requirement to not participate in a gathering in a specified outdoor place in the Tier 4 area of more than two people	3,042	N/A	3,042
		Contravene a requirement to not participate in a gathering in any other outdoor place in the Tier 4 area of two or more people	11,111	N/A	11,111
		Contravene requirement that no person living in a Tier 4 area may participate in a gathering outside the restricted area which consists of two or more people - private dwelling/any indoor space	444	N/A	444

		Contravene requirement that no person living in a Tier 4 area may participate in a gathering outside the restricted area which consists of more than two people in a specified outdoor place	185	N/A	185
		Contravene requirement that no person living in a Tier 4 area may participate in a gathering outside the restricted area which consists of two or more people in any other outdoor place	490	N/A	490
		Contravene requirement to not leave or be outside of place of living	18,442	N/A	18,442
		Contravene requirement to not participate in a gathering of more than 15 people - private dwelling	1,926	N/A	1,926
		Contravene requirement to not participate in a gathering of more than 15 people - educational accommodation	303	N/A	303
		Contravene requirement to not participate in a gathering of more than 15 people - indoor amplified music	242	N/A	242
		Contravene a requirement/direction/instruction from a relevant person	275	N/A	275
No.4 regs (national lockdown, England only)	England Only	Contravene requirement to not participate in an indoor gathering of two or more people	4,205	N/A	4,205
		Contravene requirement to not participate in a gathering of more than two people in public outdoor place	1,285	N/A	1,285
		Contravene requirement to not participate in a gathering of two or more people in other outdoor space	327	N/A	327
		Contravene requirement to not leave or be outside of place of living	1,168	N/A	1,168
		Obstruct person carrying out function under the regulations	3	N/A	3
		Contravene a requirement imposed, or a direction given, by a relevant person	26	N/A	26

Steps	England only	Contravene a reasonable instruction given by a relevant person	21	N/A	21
		Contravene requirement to not participate in a gathering of more than 15 people - private dwelling	762	N/A	762
		Contravene requirement to not participate in a gathering of more than 15 people - educational accommodation	17	N/A	17
		Contravene requirement to not participate in a gathering of more than 15 people - indoor amplified music	25	N/A	25
		Contravene a requirement not to leave England to travel to a destination outside the United Kingdom	1	N/A	1
		Contravene a requirement not to travel to, or be present at, an embarkation point for the purpose of travelling from there to a destination outside the United Kingdom	-	N/A	-
		Contravene requirement to have a completed travel declaration form at an embarkation point	2	N/A	2
		Contravene direction to produce travel declaration form	-	N/A	-
		Contravene direction to complete travel declaration form	-	N/A	-
		Contravene a direction to leave the embarkation point without leaving the United Kingdom	-	N/A	-
		Intentionally or recklessly provide false or misleading information on a travel declaration form	-	N/A	-
		Contravene requirement to not participate in an indoor gathering in the Step 1 area of two or more people	1,480	N/A	1,480
		Contravene requirement to not participate in an outdoor gathering in the Step 1 area of more than six people	220	N/A	220
		Contravene requirement to not participate in an indoor gathering in the Step 2 area of two or more people	1,069	N/A	1,069

		Contravene requirement to not participate in an outdoor gathering in the Step 2 area of more than six people	165	N/A	165
Holding a gathering²	England only	Contravene requirement not to hold, or be involved in holding, a gathering of more than thirty people – dwelling/houseboat	183	N/A	183
		Contravene requirement not to hold, or be involved in holding, a gathering of more than thirty people – vessel (other than a houseboat or a vessel used for public transport)	1	N/A	1
		Contravene requirement not to hold, or be involved in holding, a gathering of more than thirty people – land (certain public outdoor spaces)	70	N/A	70
		Contravene requirement not to hold, or be involved in holding, a gathering of more than thirty people – indoor amplified music	88	N/A	88
	Wales only	Contravene a requirement that no person may be involved in organising a relevant unlicensed music event	N/A	3	3
International Travel	Wales only	Contravenes a requirement to travel directly to the specified premises for isolation	N/A	-	-
		Contravenes a requirement to not leave or be outside the specified premises	N/A	11	11
		Contravene a direction or fail to comply with instruction	N/A	-	-
		Obstruct person carrying out a function under the regulation	N/A	-	-
	TOTAL		108,511	12,056	120,567

Note: a) The total in this table exceeds the headline measure of total FPNs issued as an FPN can be issued for more than one reason.
b) No FPNs have been issued for the reason of: 'Contravene requirement to not participate in a gathering of more than thirty people - vessel (other than houseboat)'

Table 2: FPNs issued under emergency COVID-19 regulations, by gender, between 27th March 2020 and 16th May 2021 in England and Wales

	England	Wales	Total
Male	71%	66%	70%
Female	29%	34%	29%

Other	0.04%	0.00%	0.04%
Unknown	1%	0%	1%

Table 3: FPNs issued under emergency COVID-19 regulations, by age group, between 27th March 2020 and 16th May 2021 in England and Wales

	England	Wales	Total
18-24	47%	44%	47%
25-29	17%	15%	17%
30-34	12%	12%	12%
35-39	8%	9%	8%
40-44	5%	6%	6%
45-49	4%	4%	4%
50-54	3%	4%	3%
55-59	2%	2%	2%
60-64	1%	2%	1%
65+	1%	1%	1%
Unknown	0.01%	0.01%	0.01%

Table 4: FPNs issued under emergency COVID-19 regulations, by self-defined ethnicity, between 27th March 2020 and 16th May 2021 in England and Wales

	England	Wales	Total
White	74%	90%	76%
Asian (including Chinese)	13%	6%	12%
Black	8%	2%	7%
Mixed	3%	2%	3%
Other	2%	1%	2%

Notes: Excludes 21% of FPNs where the ethnicity of the individual issued with the notice was unknown (22% for England and 13% for Wales).

Headline figures for FPNs issued under the face coverings regulations, England and Wales

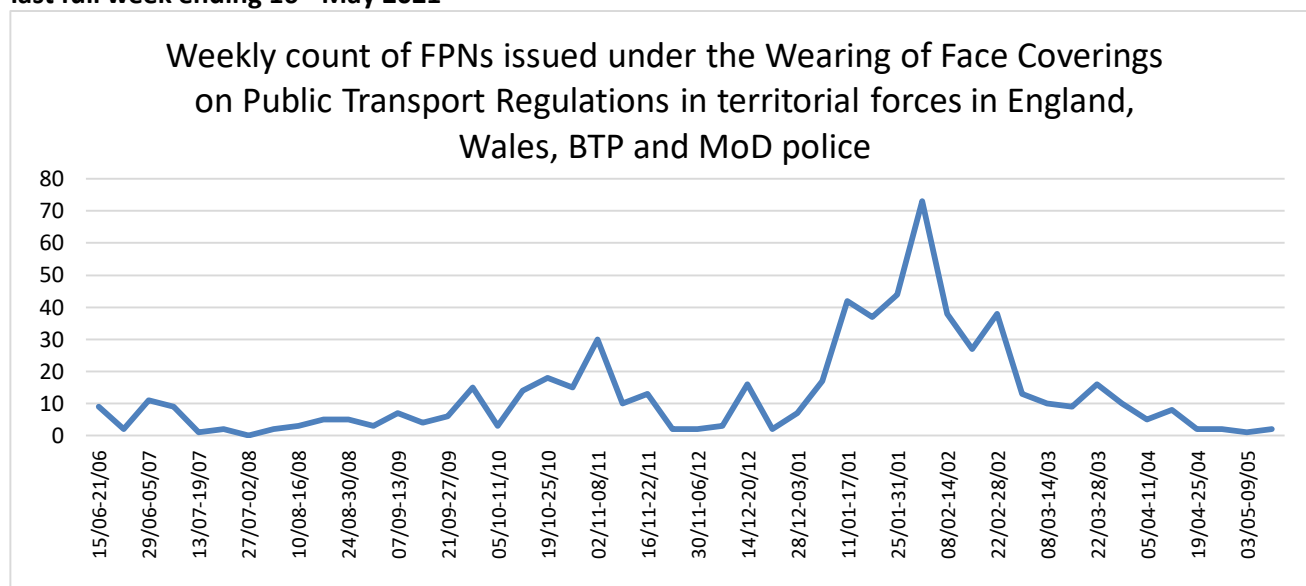
A total of 613 notices have been recorded as having been issued by police forces under the Wearing of Face Coverings on Public Transport Regulations between 15th June 2020 and 16th May 2021, and 3,065 notices have been issued under the Wearing of Face Coverings in a Relevant Place Regulations between 24th July 2020 and 16th May 2021.

Face coverings on public transport

A weekly count of FPNs issued under face coverings on public transport regulations has shown that an average of fourteen FPNs have been issued each week (with 613 notices issued between 15th June 2020 and

16th May 2021). The number of FPNs issued peaked at 73 FPNs in the first week of February following the introduction of restrictions in January. As restrictions continue to ease, the number of FPNs issued per week have dropped, returning to levels seen prior to the tightening of restrictions. In the last full week 2 FPNs were issued under face coverings on public transport regulations (10th – 16th May).

Chart 2: FPNs issued under Face coverings on public transport regulations between 24th July 2020 and the last full week ending 16th May 2021



Further breakdowns of FPNs issued under the Face coverings on public transport regulations are presented below.

- The vast majority of FPNs issued under this regulation type were issued to males (around 8 in 10).
- Over half (56%) were issued to individuals aged between 18 and 29.
- Of the 462 records where ethnicity was provided, the majority (58%) were issued to individuals who self-identified as White, a lower proportion than other FPNs. This may reflect public transport being more prevalent in metropolitan areas.
- Metropolitan Police issued most of such FPNs to date (239 out of 612) for individuals not complying with the transport regulations, followed by BTP (238).
- Most FPNs issued under these regulations were for contravening the requirement to wear a face covering when on public transport (579 – Table 5).

Table 5: Reasons for which FPNs has been issued under the wearing of face coverings on public transport regulations, between 15th June 2020 and 16th May 2021 in England and Wales

REASON FOR ISSUE	
Contravene requirement to wear a face covering when on public transport.	579

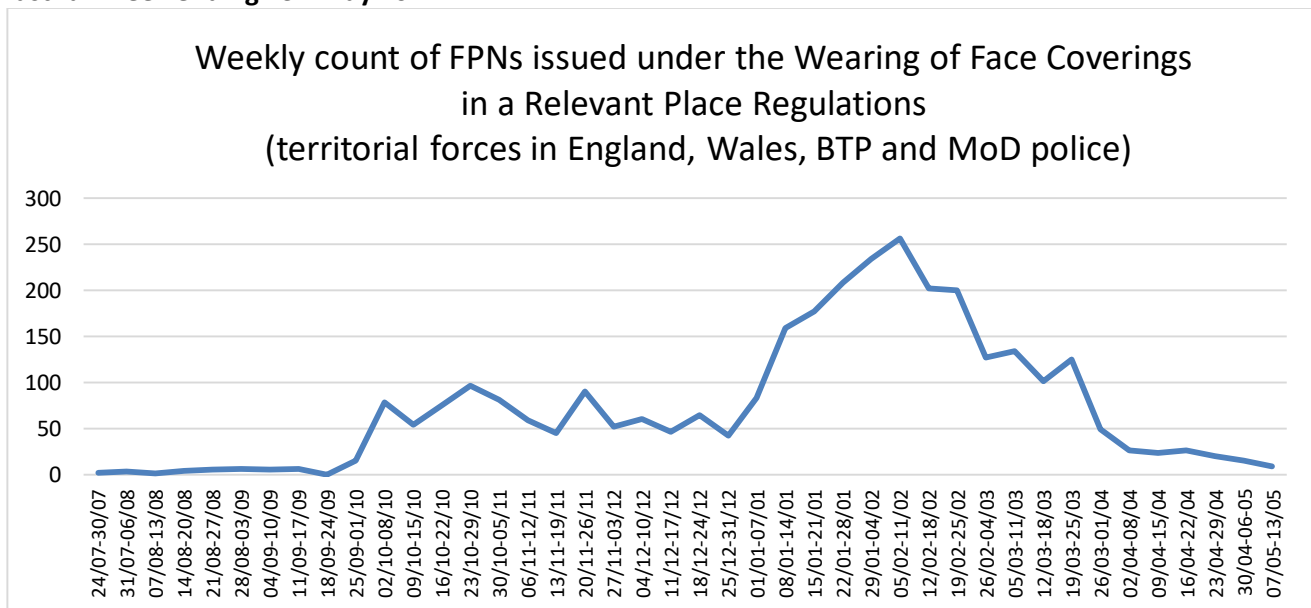
Obstruct person carrying out function under these regulations	9
Contravene direction given under these regulations	42
TOTAL	630

Note: a) The total in this table exceeds the headline measure of total FPNs issued as an FPN can be issued for more than one reason

Face coverings in a relevant place

Between 24th July 2020 and 16th May 2021, 3,065 FPNs were issued under face coverings in a relevant place regulations. Very few FPNs were issued in the first couple of months that the regulations were in place. However, at the start of October the number of FPNs increased with 78 FPNs issued between 2nd and 8th October 2020. The number of FPNs issued each week remained around this level before declining in late November. The number of FPNs issued peaked following the tightening of restrictions in January 2021, with 250 FPNs being issued in the second week of February. They have since been declining, with 9 FPNs issued in the most recent week (7th - 13th May).

Chart 3: FPNs issued under Face coverings in a relevant place regulations between 24th July 2020 and the last full week ending 13th May 2021



Further breakdowns of FPNs issued under the Face coverings in a relevant place regulations are presented below.

- The majority of FPNs issued under this regulation type were issued to males (75%).
- 42% of FPNs were issued to individuals aged between 18 and 29.

- Of the 2,562 records where ethnicity was provided, the majority (69%) were issued to individuals who self-identified as White.

Table 6: Reasons for which FPNs has been issued under the wearing of face coverings in a relevant place regulations, between 24th July 2020 and 16th May 2021 in England and Wales

REASON FOR ISSUE	
Enter / remain in relevant place in England without wearing a face covering	2,284
Contravene direction given to wear face covering within a relevant place (Direct that person to wear such a covering)	717
Contravene direction given to wear face covering within a relevant place (Direct that person to leave the relevant place)	112
Obstruct person carrying out function under regulations regarding face coverings	29
TOTAL	3,142

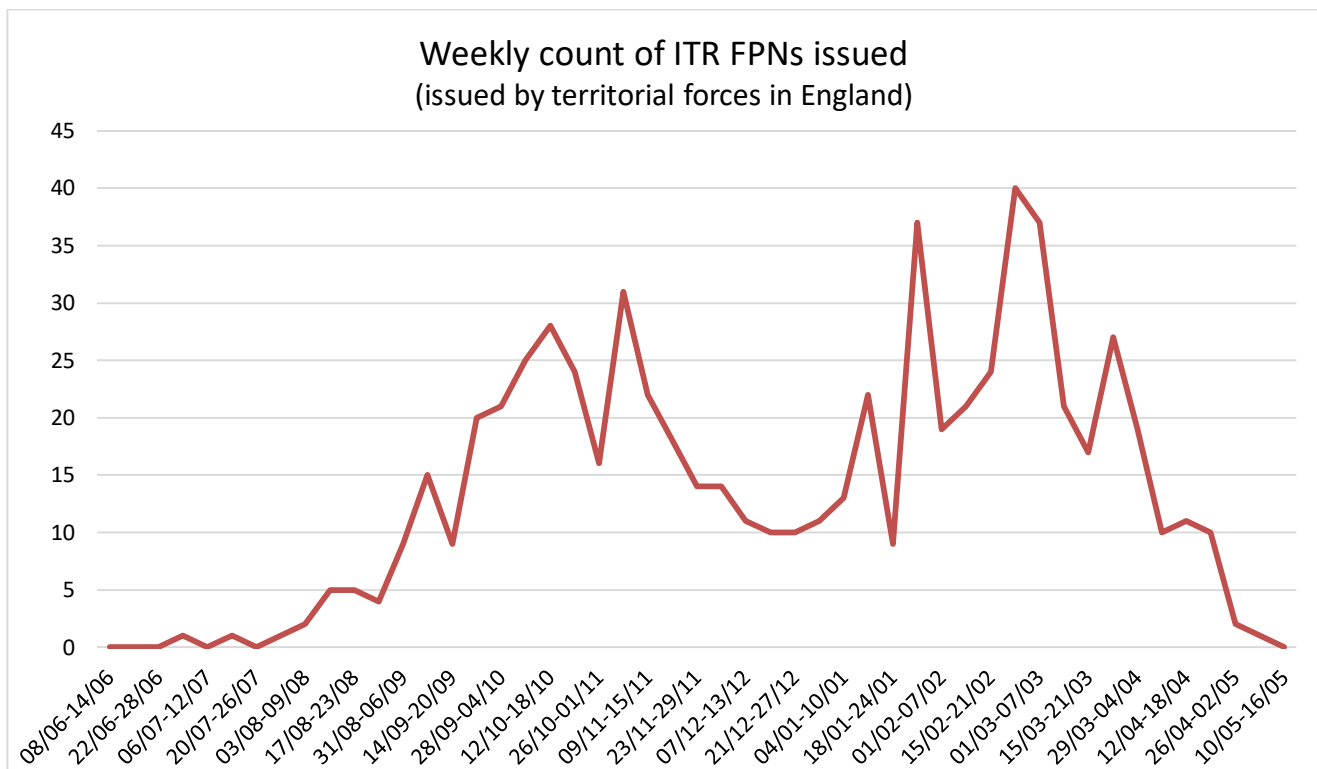
Note: a) The total in this table exceeds the headline measure of total FPNs issued as an FPN can be issued for more than one reason

Headline figures for FPNs issued under the International Travel Regulations, England

A total of 666 notices have been recorded as having been issued by police forces under the International Travel regulations between 8th June 2020 and 16th May 2021.

The number of FPNs issued was low in the first 2 months the regulations were in place. However, in September and October the number of FPNs increased, with 28 FPNs issued between 12th and 18th October. Following the introduction of the second national lockdown, FPN numbers decreased rapidly. By December, an average of 12 FPNs were issued per week (30th November – 27th December). Since the January restrictions were introduced the number of FPNs being issued has fluctuated with peaks of 40 FPNs (25th - 31st January 2021), and 34 FPNs (1st - 7th March 2021). The issuing of FPNs has been declining since the end of March, with no FPNs issued in the most recent week (10th - 16th May).

Chart 4: FPNs issued under International Travel regulations between 8th June 2020 and the last full week ending 16th May 2021



Further breakdowns of FPNs issued under the International Travel regulations are presented below.

- The majority (69%) of FPNs under this regulation were issued to males (Table 7).
- Less than half (47%) were issued to individuals under 35 (Table 8).
- Of the 539 records where ethnicity was provided, the majority (65%) were issued to individuals who self-identified as White. 22% were issued to Asian individuals, and 8% to Black individuals (Table 9).
- Metropolitan Police issued the most FPNs to date (105 out of 666) for individuals not complying with the international travel regulations.
- Most FPNs issued under these regulations were for “Person arrives in England – fails to self-isolate” (624 – Table 10).

Table 7: FPNs issued under International Travel Regulations, by gender, between 8th June 2020 and 16th May 2021 in England

Gender	
Male	69%
Female	30%
Unknown	1%

Table 8: FPNs issued under International Travel Regulations, by age group, between 8th June 2020 and 16th May 2021 in England

Age	
18-24	19%
25-29	14%
30-34	14%
35-39	14%
40-44	12%
45-49	9%
50-54	8%
55-59	4%
60-64	3%
65+	3%
Unknown	0%

Table 9: FPNs issued under International Travel Regulations, by self-defined ethnicity, between 8th June 2020 and 16th May 2021 in England

Ethnicity	
White	65%
Asian (including Chinese)	22%
Black	8%
Mixed	1%
Other	3%

Table 10: Reasons for which FPNs has been issued under the International Travel Regulations, between 8th June 2020 and 16th May 2021 in England

REASON FOR ISSUE	TOTAL
Person arrives in England – Fails to self-isolate	624
Person arrives in England – Fails to travel directly to place of self-isolation	9
Person with custody/charge of child during period of self-isolation fails to ensure child self-isolates	5
Without reasonable excuse contravenes direction or instruction of authorised person enforcing requirement to self-isolate	20
Person arrives in England – fails to possess a testing package for themselves and any accompanying child age 5 or older	-

Person arrives in England – fails to obtain a testing package as soon as practicable	-
Adult responsible for child arriving in England – fails to obtain a testing package as soon as practicable	-
Contravene a requirement to undertake a test in accordance with their testing package	1
Contravene requirement [under para 3, sch B1A] to arrive in England through a designated port	-
Intentionally or recklessly provide false or misleading passenger information relating to red list travel	3
Contravene requirement relating to self-isolation according to the additional measures for red list travellers	6
Contravene a requirement made by an authorised person enforcing requirement to self-isolate according to the additional measures for red list travellers	2
TOTAL	670

Note: a) The total in this table exceeds the headline measure of total FPNs issued as an FPN can be issued for more than one reason

Understanding the data

These data cover the number of FPNs issued under COVID-19 regulations which came into effect from 27th March 2020.

Data presented in this release represent the number of FPNs issued. While the vast majority of FPNs relate to a single individual, some people have been issued with an FPN more than once. An FPN can be issued for more than one reason.

Figures on the number of FPNs issued should not be seen as a measure of the amount of police activity involved in policing the new measures, or the level of public non-compliance, since fines are issued as a last resort after initial attempts to engage with the public to explain and encourage compliance with the new regulations have not been successful.

Owing to the time taken to process FPNs, figures presented here are likely to underestimate the volume of FPNs issued each day and will be updated with each release as new data are received, although the rate of increase in revised data has slowed significantly.

The nature of the administrative process involved in issuing an FPN is such that there is sometimes missing data or discrepancies when data are returned. For example, as ethnicity is self-defining this is not always completed, and the level of missing data needs to be considered when interpreting such figures.

Force level figures are presented for England in Annex A and Wales in Annex B. However, caution should be taken to make comparisons between forces as variation in is likely to reflect a range of factors including how the force has decided to police non-compliance as well as differences in local context (e.g. composition and density of the local population).

ANNEX A - Fixed Penalty Notices (FPNs) issued in England under emergency health regulations, 27th March 2020 to 16th May 2021

Note: Nil does not necessarily mean nil FPNs issued, but nil processed by ACRO at the time of the snapshot. Please confirm with forces directly if questions arise and check future publications where appropriate as numbers will be updated.

Force	No.1, No.2 and local lockdown regs	Local COVID-19 alert levels	Hold a gathering of more than 30 people	No.4 regs (national lockdown)	All tiers	Steps	Face coverings regulations (public transport & relevant place)	International travel regulations	Business regulations	Self-Isolation Regulations	Total number issued to date including local lockdowns (27th March 2020 to 16th May 2021)
Avon & Somerset	373	40	2	136	1,444	90	8	12	24	2	2,131
Bedfordshire	278	2	2	21	578	20	58	6	6	1	972
British Transport	324	1	-	14	509	1	333	7	1	1	1,191
Cambridgeshire	137	25	3	65	606	38	32	16	9	1	932
Cheshire	203	66	-	150	1,190	55	8	19	12	3	1,706
City of London	73	-	2	9	231	52	1	-	2	-	370
Cleveland	299	-	2	14	182	4	-	1	-	-	502
Cumbria	740	13	-	137	703	25	18	8	12	8	1,664
Derbyshire	255	5	3	21	1,264	13	36	10	7	1	1,615
Devon & Cornwall	1,007	47	2	154	1,368	72	11	11	5	1	2,678
Dorset	851	28	1	124	604	15	2	5	6	-	1,636
Durham	198	-	2	43	805	19	5	5	8	3	1,088
Essex	273	89	7	81	880	70	25	16	16	5	1,462
Gloucestershire	233	4	3	29	375	35	2	6	1	1	689

Greater Manchester	802	381	21	681	2,940	231	75	63	48	5	5,247
Hampshire	255	107	-	122	2,036	50	30	10	34	3	2,647
Hertfordshire	275	10	5	47	610	92	29	13	8	3	1,092
Humberside	143	6	1	35	330	2	1	4	-	-	522
Kent	128	3	4	112	1,951	125	21	22	17	3	2,386
Lancashire	856	101	11	339	3,039	127	73	55	28	7	4,636
Leicestershire	416	10	23	120	2,142	118	12	10	11	7	2,869
Lincolnshire	237	2	3	88	577	23	32	11	5	2	980
Merseyside	619	145	30	489	4,943	251	745	26	97	15	7,360
Metropolitan	1,149	20	93	480	14,010	644	604	105	227	15	17,347
Ministry of Defence	37	-	-	-	77	-	-	-	-	-	114
Norfolk	411	5	2	35	1,359	41	5	2	2	3	1,865
North Yorkshire	1,149	4	-	285	2,376	155	8	8	6	3	3,994
Northamptonshire	370	16	6	233	1,928	117	543	31	9	-	3,253
Northumbria	799	1,289	1	983	3,244	222	146	12	-	16	6,712
Nottinghamshire	205	158	25	364	2,058	230	15	14	11	4	3,084
South Yorkshire	376	31	11	382	1,960	13	42	31	-	14	2,860
Staffordshire	43	15	1	206	1,546	66	28	7	7	7	1,926
Suffolk	262	1	-	39	762	21	5	8	5	5	1,108
Surrey	513	-	1	19	1,201	37	11	11	4	4	1,801
Sussex	867	1	2	15	1,314	53	9	13	14	3	2,291
Thames Valley	774	55	6	99	1,771	138	19	34	16	3	2,915
Warwickshire	102	92	4	207	797	59	29	3	21	7	1,321
West Mercia	239	61	2	209	1,771	15	342	9	18	-	2,666
West Midlands	409	22	25	327	2,424	224	298	15	81	4	3,829
West Yorkshire	777	51	34	203	3,389	197	10	24	28	3	4,716
Wiltshire	186	2	1	13	529	18	7	3	1	2	762

Total	17,643	2,908	341	7,130	71,823	3,778	3,678	666	807	165	108,939
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ANNEX B - Fixed Penalty Notices (FPNs) issued in Wales under emergency health regulations, 27th March 2020 to 16th May 2021

Force	No.1 regs	No.2 regs	No.3 regs	No.4 regs	No.5 regs	Hold a gathering of more than 30 people	ITR	Total
British Transport	24	-	-	1	194	-	-	219
Dyfed-Powys	1,728	4	43	14	363	-	-	2,152
Gwent	132	20	97	69	929	-	-	1,247
North Wales	476	104	23	57	2,223	3	-	2,886
South Wales	304	48	121	528	4,064	-	11	5,076
Total	2,664	176	284	669	7,773	3	11	11,580